



Republic of the Philippines

BANGSAMORO AUTONOMOUS REGION IN MUSLIM MINDANAO

### Ministry of Finance, and Budget and Management

Bangsamoro Government Center, Rosary Height VII, Cotabato City

**BANGSAMORO BUDGET CIRCULAR** 

No. 2023 - 08

28 Ramadhan 1444 19 April 2023

TO

: All Heads of Ministries, BTA Parliament, and Offices of the Bangsamoro Government, Budget Officers, Accountants; and All Others Concerned

SUBJECT

: ADDITIONAL BUDGET AND FINANCIAL ACCOUNTABILITY REPORTS (BFARS) STARTING FY 2023

### 1.0 RATIONALE

Bangsamoro Budget Circular No. 2021-03¹ was issued to provide the guidelines on the Budget and Financial Accountability Reports (BFARs), its forms, contents and corresponding submission timelines. The BFARs are submitted to provide information regarding the budget utilization and physical accomplishment of the Ministries/Offices/Agencies (MOAs), and to facilitate the regular submission of accountability reports to the Ministry of Finance, and Budget and Management (MFBM) and Commission on Audit (COA)-BARMM pursuant to the General Provisions of the annual General Appropriations Act of the Bangsamoro.

With the on-going progress in the budget process of the Bangsamoro Government, particularly in the budget accountability phase, complexities in the preparation of reports arise such as, but not limited to, reporting of fund transfers from the source MOA to the implementing MOA for joint implementation of programs/activities/ projects (PAPs), reporting of liquidations for these fund transfers, and reporting of disbursements for prior years' unpaid obligations. These issues demand the introduction of new BFARs forms and contents to ensure that MOAs generate quality adequate information that will enable the MFBM and the COA-BARMM to effectively report, monitor and/or evaluate MOA performance as basis for sound policy decisions in a timely manner.

<sup>&</sup>lt;sup>1</sup> Guidelines on the Budget and Financial Accountability Reports Starting FY 2021 dated March 1, 2021

### 2.0 PURPOSE

To prescribe new BFARs forms, its contents and corresponding submission timelines to generate information regarding the utilization of fund transfers from source MOAs to implementing MOAs, and disbursements made for prior years' unpaid obligations.

### 3.0 COVERAGE

This Circular covers all MOAs receiving budgetary support from the Bangsamoro Government as stated in the General Appropriations Act of the Bangsamoro (GAAB) for the Budget Year.

### 4.0 GUIDELINES

- 4.1. To monitor the funds transferred by the source MOA to the implementing MOAs, track the utilization of transferred funds, and monitor the disbursements of prior year's obligations, the following reports are prescribed:
  - 4.1.1. FAR No. 1-C Statement of Obligations, Disbursements, Liquidations and Balances for Fund Transfers to Implementing Ministries/Offices/Agencies

This report shall be prepared by the **source MOA** to reflect the fund transfers to the implementing MOA based on the corresponding obligations and disbursements. The obligations and disbursements shall be reflected in FAR Nos. 1 (Statement of Appropriations, Allotments, Obligations, Disbursements and Balances) and 1-A (Summary of Appropriations, Allotments, Obligations, Disbursements and Balances by Object of Expenditures) of the source MOA. This report shall also reflect the liquidations and unliquidated fund transfers corresponding to the disbursements and balances, respectively, per FAR No. 6 of the implementing MOA.

4.1.2. **FAR No. 3-A** – Summary of Prior Year's Unpaid Obligations, Disbursements and Balances

This report shall reflect the Prior Year's unpaid obligations, broken down into due and demandable and not yet due and demandable, and the corresponding disbursements and balances presented by program/activity/project (PAP) and allotment class. The amounts to be shown as beginning balances of the Prior Year's obligations shall correspond to the balances per FAR Nos. 1 and 1A and/or FAR No. 3-A of the immediately preceding year. The disbursements portion shall show the totals by quarter. The balances of unpaid obligation at year-

end shall have a corresponding FAR No. 3 (Aging of Unpaid Obligations).

4.1.3. **FAR No. 6** — Statement of Approved Budget, Utilization, Disbursements and Balances for Transferred Funds

This report shall be prepared by the **implementing MOA** to reflect the obligations (utilization), disbursements (fund liquidations) and balances of funds received from the source MOA. The amount to be shown as approved budget shall correspond to the fund transfers received from the source MOA and, consequently, to the disbursements (fund transferred to) per FAR No. 1-C of the source MOA. The amount to be shown as disbursements (fund liquidations) shall be reported in the FAR No. 4 (Monthly Report of Disbursements) under the Trust Liabilities column.

4.2. Copies of the additional reporting forms are attached hereto as Annexes.

### 5.0 RESPONSIBILITIES

- 5.1. The additional BFARs shall be prepared and certified correct by the following officials of the MOA:
  - 5.1.1. Budget Officer/Head of Budget Unit for the portion of the reports pertaining to the following:
    - FAR No. 1-C (for source MOA only) Obligations and Unpaid Obligations-Not Yet Due and Demandable
    - FAR No. 3-A Prior Year's Obligation-Not Yet Due and Demandable, and Balance at Year-End-Not Yet Due and Demandable
    - FAR No. 6 (for implementing MOA only) Approved Budget, Utilizations, Unutilized Budget, and Unpaid Utilizations-Not Yet Due and Demandable
  - 5.1.2. **Chief Accountant/Head of Accounting Unit** for the portion of the reports pertaining to the following:
    - FAR No. 1-C (for source MOA only) Disbursements (Funds Transferred To), Liquidations, Unpaid Obligations-Due and Demandable, and Unliquidated Fund Transfers
    - FAR No. 3-A Prior Year's Obligation-Due and Demandable, Disbursements, and Balance at Year-End-Due and Demandable

- FAR No. 6 *(for implementing MOA only)* Disbursements and Unpaid Utilizations-Due and Demandable
- 5.2. The **Head of Finance or equivalent** shall be responsible for the review of the data provided and recommendation of the reports prepared by the Budget Officer/Head of Budget Unit and Chief Accountant/Head of Accounting Unit.
- 5.3. The Minister/Head of Office or Authorized Representative shall be responsible for the completeness, accuracy, consistency and timely submission of the additional BFARs prescribed in this Circular to the MFBM and to the COA-BARMM Audit Team Leaders and Government Accountancy Sector (GAS).
- 5.4. MOAs shall accomplish and submit the electronic copy and duly-signed hardcopy of the additional BFARs to MFBM and to COA within 30 days after the end of every quarter in accordance with the timelines prescribed in the pertinent section of the General Provisions of the GAAB for the Budget Year.

### 6.0 APPLICABILITY

This Circular shall be applicable to reports for this year and every year hereinafter.

### 7.0 SANCTIONS

Failure of the officials and employees concerned to comply with the provisions of this Circular shall subject them to penalties imposed under Section 69 of the FY 2023 GAAB or similar provision of the GAAB for the next Budget Years.

### 8.0 REPEALING CLAUSE

All provisions of existing circulars, other issuances, or parts thereof, which are inconsistent with any of the provisions of this Circular are hereby repealed or modified accordingly.

### 9.0 SEPARABILITY CLAUSE

If any portion or provision of this Circular is declared inconsistent or invalid, other portions or provision hereof, which are not affected thereby, shall remain in full force and effect.

### **10.0 SAVING CLAUSE**

Cases not covered in this Circular shall be referred to the MFBM for resolution.

### 11.0 EFFECTIVITY

This Circular shall take effect immediately, and will remain to be in force unless otherwise repealed or amended.



# STATEMENT OF OBLIGATIONS, DISBURSEMENTS, LIQUIDATIONS AND BALANCES FOR FUND TRANSFERS TO IMPLEMENTING MINISTRIES/OFFICES/AGENCIES (for Source Ministry/Office/Agency use only) As of the Quarter Ending \_\_\_\_\_\_

inistry/Office :	Obligation Request and Status Number Date 2 3	Pest and Status Date	1st Quarter Ending March 31	Obligations 2nd Quarter Ending June 30	3rd Quar Ending Sept. 3	4th Quarter Dec. 31	<del>                                     </del>	Total 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	Dit at Quarter Ending March 31	Sbursement 2nd Quarter Ending June 30	s (Funds Tr 3rd Quarter Ending Sept. 30	Disbursements (Funds Transferred To)  2nd Quarter Ending Ending Ending Ending Ending Ending 10 Dec. 31	Total	1st Quarter Ending March 31		Liquenter are supported as a support	Liquidations 3rd Quarter Ending Sept. 30	4th Quarter Ending Dec. 31	Current You Extended Special Du Total 18 14445446477	Current Year Appropriations FY Extended Appropriations FY Special Development Fund FY_ Special Development Fund FY_ Unpaid Obligations (6-43) = (19-20) Des and Accounts Demandable J Not Yet Du Accounts Demandable J Not Yet Du Accounts Demanda	propriations FY priations FY   priations FY	S Uniquidated Fund Transfers
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### STATEMENT OF OBLIGATIONS, DISBURSEMENTS, LIQUIDATIONS AND BALANCES FOR FUND TRANSFERS TO IMPLEMENTING MINISTRIES/OFFICES/AGENCIES Instructions

- The Statement of Obligations, Disbursements, Liquidations and Balances for Fund Transfers to Implementing Ministries/Offices/Agencies (MOAs) for the use of Source MOAs shall be
- a. prepared by all MOAs in reporting the obligations, the disbursements (funds transferred to), liquidations and balances for the reporting period

and submit the same to the Ministry of Finance and Budget and Management (MFBM) and Commission on Audit (COA)-BARMM-Government Accountancy Sector (GAS) For highly decentralized MOAs, their provincial office/lower operating unit shall submit a copy of their reports to the regional office for consolidation. Subsequently, the MOA shall prepare a consolidated report

All MOAS, including their provincial office/lower operating units, shall provide a copy of their report to their respective Audit Team Leader

b. presented by Fund Cluster. The Funding Source Code under the Unified Accounts Codes Structure (UACS) will be clustered to capture the books of accounts being maintained by the agencies which will be covered by a separate issuance

- c. likewise presented by names of the Implementing MOAs receiving the funds transferred, by office/sector/operating unit, by program/sub-program and activity/project title, and by allotment class
- d. certified correct by the Budget Officer/Head of Budget Unit (data on obligations and unpaid obligations-Not Yet Due and Demandable) and Chief Accountant/Head of Accounting Unit (data on disbursements (funds transferred to), liquidations & unpaid obligations-Due and Demandable). This shall be approved by the Minister/Head of Office or Authorized Representative as recommended by the Head of Finance or Equivalent.

### e. submitted to MFBM and COA-BARMM within 30 days after the end of the quarter.

- N Column 1 shall indicate the names of the implementing MOAs receiving the funds transferred, by office/sector/operating unit, by program/sub-program and activity/project title, and by allotment class
- 3. Column 2 and 3 shall reflect the Obligation Request and Status (ORS) number and date for the transfer of funds
- 4 Columns 4 to 8 shall reflect the actual obligations incurred, broken down by quarter, as recorded in the Registry of Budget, Utilization and Disbursements (RBUDs) total of columns 4, 5, 6 and 7. total obligations for the quarter ending March, June, September and December
- S Columns 9 to 13 shall reflect the actual disbursements (funds transferred to implementing MOAs) pertaining to obligations in columns 4-7, broken down by quarter, as recorded in the RBUDs: Column 13 Columns 9-12 total disbursements for the quarters ending March, June, September and December total of columns 9, 10, 11 and 12.
- 0 Columns 14 to 18 shall reflect the actual liquidations of funds transferred to implementing MOAs, broken down by quarter Column 18 total liquidations for the quarter ending March, June, September and December total of columns 14, 15, 16 and 17.
- 7 Columns 19 to 21 shall reflect the balances of the funds transferred to implementing MOAs at the end of the reporting period Columns 19-20 balance of unpaid obligations for the period equivalent to the difference between columns 8 and 13, broken down into: Due and Demandable/Accounts Payable and Not Yet Due and balance of unliquidated fund transfers for the period equivalent to the difference between Columns 13 and 18
- 8. The Ministry/Office should properly indicate the type of appropriation/fund being reported. The reports should be separately prepared for each type of appropriation/fund

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\_\_\_\_ Appropriations
Special Development Fund

### SUMMARY OF PRIOR YEAR'S UNPAID OBLIGATIONS, DISBURSEMENTS AND BALANCES

As of the Quarter Ending

Ministry/Office
Organization Code (UACS)

. MOA Specific Budget II. Special Purpose Fund (Please Specify) Subtotal, MOA Specific Budget PS MOOE Support to Operations (STO)
PS
MOOE
CO Contingent Fund (CF)
MOOE
CO Operations
PS
MOOE
CO
Program
PS
MOOE
CO Subtotal, Special Purpose Fund PS MOOE General Administration and Support (GAS)
PS
MOOE
CO Miscellaneous Personnel Benefit Fund (MPBF) PS Pension and Gratuity Fund (PGF) Special Development Fund (SDF)
MOOE
CO Other Contingent Fund MOOE CO Transitional Development Impact Fund (TDIF)
MOOE
CO ... add more Programs, if applicable Particulars Unadjusted Balance Balance at the Beginr 1 1 1 Adjustments ing of the Year Prior Year's Obligation - Due and Demandable/Accounts Payable 4 = [2+(-)3] Adjusted Balance 1st Quarter Ending March 31 2nd Quarter Ending June 30 3rd Quarter Ending Sept. 30 Disbursement 4th Quarter Ending Dec. 31 9 = (5+6+7+8) Total Balance at Year-End 10 = (4-9)Unadjusted Balance 1 Balance at the Beginning of the Year Adjustments 13 = [11+(-)12] Adjusted Balance Prior Year's Obligation - Not Yet Due and Demandable 1st Quarter Ending March 31 4 2nd Quarter 3rd Quarter Ending Sept. 30 4th Quarter Ending Dec. 31 Total 19 = (13-18) Balance at Year-End

Appropriations
Special Development Fund

### SUMMARY OF PRIOR YEAR'S UNPAID OBLIGATIONS, DISBURSEMENTS AND BALANCES As of the Quarter Ending \_\_\_\_\_\_

Ministry/Office Organization Code (UACS)

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	Balance at t	Balance at the Beginning of the Year	the Year			Disbursement				Balance at	Balance at the Beginning of the Year	f the Year			Disbursement			
Particulars	Unadjusted Balance	Adjustments	Adjusted Balance	1st Quarter Ending	2nd Quarter Ending	3rd Quarter Ending	4th Quarter Ending Dec. 31	Total	Balance at Year-End	Unadjusted Balance	Adjustments	Adjusted Balance	1st Quarter Ending March 31	2nd Quarter Ending June 30	3rd Quarter Ending Sept. 30	4th Quarter Ending Dec. 31	Total	Year-End
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## SUMMARY OF PRIOR YEAR'S UNPAID OBLIGATIONS, DISBURSEMENTS AND BALANCES Instructions

- 1. The Summary of Prior Year's Unpaid Obligations, Disbursements and Balances shall be:
- a. prepared by all MOAs in reporting the obligations, the disbursements (funds transferred to), liquidations and balances for the reporting period

and submit the same to the Ministry of Finance and Budget and Management (MFBM) and Commission on Audit (COA)-BARMM-Government Accountancy Sector (GAS) For highly decentralized MOAs, their provincial office/lower operating unit shall submit a copy of their reports to the regional office for consolidation. Subsequently, the MOA shall prepare a consolidated report

All MOAS, including their provincial office/lower operating units, shall provide a copy of their report to their respective Audit Team Leader

b. presented by Fund Cluster. The Funding Source Code under the Unified Accounts Codes Structure (UACS) will be clustered to capture the books of accounts being maintained by the agencies which will be covered by a separate issuance

Budget Unit (data on prior year's obligation-not yet due and demandable, and balance at year-end-not yet due and demandable). This shall be approved by the Minister/Head of Office or Authorized Representative c. certified correct by the Chief Accountant/Head of Accounting Unit (data on prior year's obligation-due and demandable, disbursements, and balance at year-end-due and demandable) and Budget Officer/Head of as recommended by the Head of Finance or Equivalent

### d. submitted to MFBM and COA-BARMM within 30 days after the end of the quarter.

- 2 Column 1 shall indicate the sources of funds, Organization Outcome, Cost Structure/Program and Major Programs/Projects, by Allotment Class, consistent with the UACS
- ω Column 2 to 4 shall reflect the balance of the prior year's obligation-due and demandable/accounts payable at the beginning of the year unadjusted balance of the prior year's obligation-due and demandable/accounts payable at the beginning of the year, which shall correspond to the balances per FAR Nos. 1 and 1A and/or
- Column 4 Column 3 FAR No. 1-D of the immediately preceding year adjusted balance of the prior year's obligation-due and demandable/accounts payable at the beginning of the year. adjustments made through Notice of Obligation Request and Status Adjustment (NORSA) due to, but not limited to, cancelled obligations and errors in the amount of obligations
- 4. Columns 5 to 9 shall reflect the actual disbursements for prior year's obligation-due and demandable/accounts payable, broken down by quarter, as recorded in the Registry of Budget, Utilization and Disbursements
- Columns 5-8 total disbursements for prior year's obligation-due and demandable/accounts payable for the quarter ending March, June, September and December
- S Column 10 shall reflect the balance of the prior year's obligation-due and demandable/accounts payable at year-end, which is equivalent to the difference between columns 4 and 9
- 0 Column 11 to 13 shall reflect the balance of the prior year's obligation-not yet due and demandable at the beginning of the year Column 11 of the immediately preceding year unadjusted balance of the prior year's obligation-not yet due and demandable at the beginning of the year, which shall correspond to the balances per FAR Nos. 1 and 1A and/or FAR No. 1-D
- Column 13 adjusted balance of the prior year's obligation-not yet due and demandable at the beginning of the year adjustments made through Notice of Obligation Request and Status Adjustment (NORSA) due to, but not limited to, cancelled obligations and errors in the amount of obligations
- 7. Columns 14 to 18 shall reflect the actual disbursements for prior year's obligation-not yet due and demandable, broken down by quarter, as recorded in the RBUDs Column 18 total of columns 14, 15, 16 and 17. total disbursements for prior year's obligation-not yet due and demandable for the quarter ending March, June, September and December
- œ Column 19 shall reflect the balance of the prior year's obligation-not yet due and demandable at year-end, which is equivalent to the difference between columns 13 and 18
- 9 The Ministry/Office should properly indicate the type of appropriation/fund being reported. The reports should be separately prepared for each type of appropriation/fund

## STATEMENT OF APPROVED BUDGET, UTILIZATION, DISBURSEMENTS AND BALANCES FOR TRANSFERRED FUNDS (for Implementing Ministry/Office/Agency use only) As of the Quarter Ending

Organization Gode (UACS)														Special De	Special Development Fund FY	nd FY	
		Ap	Approved Budgeted	ted			Utilizations					Disbursements	\$			Balances	
Source Ministries/Offices/Agencies (MOAs) and Programs/Activities/Projects (PAPs)	UACS CODE	Approved Budgeted Revenue/	Adjustments (Additions, Reductions, Modifications/ Augmentations	Adjusted Budgeted Revenue/ Receipts	1st Quarter Ending March 31	2nd Quarter Ending June 30	3rd Quarter Ending Sept. 30	4th Quarter Ending Dec. 31	Total	1st Quarter Ending March 31	2nd Quarter Ending June 30	3rd Quarter Ending Sept. 30	4th Quarter Ending Dec. 31	Total	Unutilized Budget	1 5	ilizations (17+18)  Not Yet Due and Demandable
1	2	3	4	6=[3+(-)4]	ø	7	8	9	10=(6+7+8+9)	11	12	13	14	15=(11+12+13+1	16=(5-10)	47	18
I. MOA Specific Budget		•	,	•	•				1				,		,		
Name of MOA															,		
Program/Sub-Program						.   .		.   .							.   .		
Activity/Project									•						, ,		
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continue down to the last MOA, OSO and/or PAP																	
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II. Special Purpose Fund (Please Specify)			,						4								
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Program/Sub-Program Activity/Project														· .	, ,		
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Budget Officer / Head of Budget Unit	Chief Accoun Date:	rtant / Head c	Chief Accountant / Head of Accounting Unit	init				Head of Final Date:	Head of Finance or equivalent Date:	alent			Minister / Head of Office Date:	d of Office			

### STATEMENT OF APPROVED BUDGET, UTILIZATION, DISBURSEMENTS AND BALANCES FOR TRANSFERRED FUNDS Instructions

- -The Statement of Approved Budget, Utilization, Disbursements and Balances for Transferred Funds for the use of Implementing Ministries/Offices/Agencies (MOAs) shall be
- a. prepared by all MOAs in reporting the obligations, the disbursements (funds liquidations) and balances for the reporting period of the funds received from Source MOAs

and submit the same to the Ministry of Finance and Budget and Management (MFBM) and Commission on Audit (COA)-BARMM-Government Accountancy Sector (GAS). For highly decentralized MOAs, their provincial office/lower operating unit shall submit a copy of their reports to the regional office for consolidation. Subsequently, the MOA shall prepare a consolidated report

All MOAS, including their provincial office/lower operating units, shall provide a copy of their report to their respective Audit Team Leader.

covered by a separate issuance b. presented by Fund Cluster. The Funding Source Code under the Unified Accounts Codes Structure (UACS) will be clustered to capture the books of accounts being maintained by the agencies which will be

- c. likewise presented by names of the Source MOAs of the funds received, by office/sector/operating unit, by program/sub-program and activity/project title, and by allotment class
- Unit (disbursements and unpaid utilizations-due and demandable). This shall be approved by the Minister/Head of Office or Authorized Representative as recommended by the Head of Finance or Equivalent. d. certified correct by the Budget Officer/Head of Budget Unit (data on approved budget, utilizations, unutilized budget, and unpaid utilizations-not yet due and demandable) and Chief Accountant/Head of Accounting
- e. submitted to MFBM and COA-BARMM within 30 days after the end of the quarter.
- Column 1 shall indicate the names of the Source MOAs of the funds received, by office/sector/operating unit, by program/sub-program and activity/project title, and by allotment class
- ω Column 2 - Adopt the UACS Code per COA-DBM-DOF Joint Circular (JC) No. 2013-1 dated 6 August 2013, JC No. 2014-1 dated 7 November 2014, and JC No. 1 dated 11 August 2017.
- 4 Columns 3 to 5 shall reflect the approved budgeted revenue/receipt of the Implementing MOA, which shall correspond to the amounts received from the Source MOAs: approved budgeted revenue/receipt for the period
- Columns 6 to 10 shall reflect the utilizations, broken down by quarter, as recorded in the Registry of Budget, Utilization and Disbursments (RBUD) Column 5 Column 4 total budget utilized for the quarters ending March, June, September and December adjustments representing additions, reductions or modifications/augmentations within the agency approved budgeted revenue/receipt. adjusted budgeted revenue/receipt for the period

S

Columns 6-9 Column 10

total of columns 6, 7, 8 and 9.

- 0 Columns 11 to 15 shall reflect the actual disbursements made pertaining to the utilizations in Columns 6-10, broken down by quarter, as recorded in the RBUD: Columns 11-14 total disbursements for the quarter ending March, June, September and December total of columns 11, 12, 13 and 14.
- 7 Columns 16 to 18 shall reflect the balances of the approved budgeted revenue/receipt at the end of the reporting period
- column 17-18 balance of unpaid obligations for the period equivalent to the difference between columns 10 and 15, broken down into: Due and Demandable/Accounts Payable and Not Yet Due and balance of approved budgeted revenue/receipt unutilized for the period equivalent to the difference between columns 5 and 10.
- œ The Ministry/Office should properly indicate the type of appropriation/fund being reported. The reports should be separately prepared for each type of appropriation/fund.