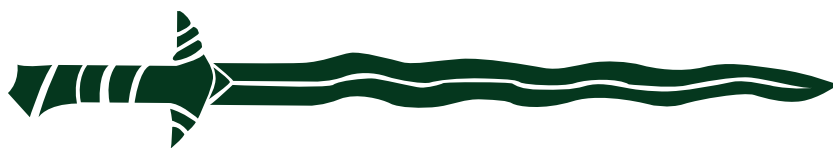




المالية العامة

Al'maliyah
Al'ammah

UNDERSTANDING THE PROPOSED
BANGSAMORO BUDGET
FOR FISCAL YEAR 2022





MESSAGE FROM THE MFBM MINISTER

AHOD B. EBRAHIM, AL-HAJJ

The Bangsamoro Autonomous Region in Muslim Mindanao (BARMM) has gotten so far in putting in place its short- and long-term visions confluence to its principles of a just and moral governance. These principles stemmed from the lessons of the past and now, acted upon through the dedication and commitment of the Bangsamoro Government and its people bringing reforms for positive social change.

As we continuously increase the current climate of inclusivity, responsibility, transparency and accountability, the Ministry of Finance, and Budget and Management (MFBM) once again brings to the public an explanatory book that will articulate comprehensive information on the FY 2022 Bangsamoro Expenditure Program.

The “*al’maliyah al’ammah*”, an initiative of the MFBM, sets forth key policies, priority programs and projects, macroeconomy, and Overall Development Goals. This document is a living embodiment that we are an evolving government—innovative, intensifying citizen-participation, and having a good deal of a sound policy formulation, open-mindedness and distinct citizen orientation on the matters of finance and budget management.

We hope that through *al’maliyah al’ammah*, we are able to share collaborative learning experience, as well as increase understanding on public financial management. Gradually, we are becoming “masters of moral governance”.



MESSAGE FROM THE MFBM DEPUTY MINISTER

ATTY. UBAIDA C. PACASEM, CPA

Since the beginning of the Transition period, the Bangsamoro Government, through the Ministry of Finance, and Budget and Management (MFBM), has been taking steps forward in fiscal transparency and open governance which are the cornerstones of our mission in promoting the principles of moral governance. These are reflected through our publications.

We have successfully created the Technical Notes on the Proposed and Approved Bangsamoro Budget, as well as the first ever budget magazine “Al Mizaniyyah” which provides qualitative data to help the public better understand and appreciate fiscal and budget information. To maximize the potential of technologies and bolster the free flow of information, the MFBM also brings e-government to the Bangsamoro through an improved website where data is made widely available.

Consistent with our mission and as part of our mandate as the lead agency for finance, and budget and management in the Bangsamoro, the Ministry introduces the “*al’maliyah al’ammah*”, an Arabic word which means “The Public Finance”. This book shall cover an in-depth explanation, exploratory and descriptive nature of the Bangsamoro Expenditure Program (BEP).

The Almaaliyah Al’aamah does not only strengthen transparency and accountability, but also foster participation in public affairs, intensify inclusivity and shape policies to address socioeconomic issues parallel to the needs of the Bangsamoro people.

Our commitment is associated with trust, integrity and reliability between the Bangsamoro government and its people which are manifested by way of informing and educating the public.

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CHAPTER I

Introduction

1.1 Introduction

Since the successful ratification of the Bangsamoro Organic Law in 2019, it has instigated greater fiscal autonomy, wider territorial jurisdiction and unlocked better socioeconomic potentials.

Through the institutional arrangement on fiscal autonomy, the Bangsamoro Autonomous Region in Muslim Mindanao (BARMM) has exercised its democratic legitimacy both in policy autonomy and budget autonomy which are most relevant in the region's governance context. This is in consonance with Article XII, Section 1 of the Republic Act No. 11054 or the Organic Law of the Bangsamoro "Fiscal Autonomy. The Bangsamoro Government shall enjoy fiscal autonomy with the end in view of attaining economic self-sufficiency and genuine development. The Bangsamoro Government is entitled to all fund sources enumerated herein, and shall have the power to create its sources of revenues as provided in this Organic Law, which shall be spent in a programmatic, transparent, performance-based, and phased manner. It shall prepare its budget and allocate funds in accordance with an annual appropriations law passed by the Parliament."

This is the sole basis of the Ministry of Finance, and Budget and Management (MFBM) in pursuing a just, responsible and moral government by setting fiscal standards and continuing institutionalization of budget reforms throughout a fiscal year. On April 12, 2021, the MFBM issued the Bangsamoro Budget Memorandum No. 2021-01 or the Bangsamoro Budget Call for FY 2022 guiding the Ministries and Offices in preparing their budget proposals responsive to the systems, and strategic implementation of the priority programs and projects during the transition period.

The continuous efforts of the Ministry are seen in the three-year span of the Bangsamoro Transition. Anchored on the directives of the Chief Minister, 1st Bangsamoro Development Plan, Bangsamoro Recovery and Response Plan, 0-10 Socioeconomic Agenda, Overall Development Goals, and the 12-point Priority Agenda, the Bangsamoro Government, through the MFBM, has been making a proactive stance by creating impactful interventions which has reached countless Bangsamoro people, especially those in the far-flung areas where development was believed to be inaccessible and difficult.

Despite the unfortunate health crisis brought by COVID-19, the government of the day strengthened its initiatives that were highly adaptive to the new normal addressing health, economic, and political concerns. Other interventions linked to its spending priorities include strengthening education programs; creating more road network connectivity, and infrastructure development; intensifying governance; improving health care initiatives promoting a caring, inclusive, and productive social services; ensuring development in agriculture and fisheries sectors; empowering local government units and creating resilient communities; creating transformative change towards sustainable development and urbanization; adapting to the modernization and globalization; and protecting and forming a safe, sustainable, and energy-efficient environment.

From 2019-2022, the Bangsamoro Government provides a foundational outlook from establishing constructive fiscal processes and project implementation gradually forming a model of governance towards a genuine, inclusive, transparent and meaningful autonomy for the future years of the Bangsamoro.

1.2 BARMM Budget Process and its Budgeting Principles

1.2.1 BARMM Budget Process

The Government budget, in the Bangsamoro regional perspective, is the financial expression of the policies culminated by the Bangsamoro Government, i.e. policies concerning expenditures and revenues to achieve macroeconomic stability. The Bangsamoro Government's budget solely depends on the four (4) phases of the budget cycle: Preparation, Legislation, Execution and Accountability.

Through the budget cycle, the Ministries, Offices, and stakeholders will be kept abreast of how the budget undergoes an intensive and extensive review, and assessment of the MFBM, recommendation of the members of the Cabinet, and the approval of the Bangsamoro Transition Authority (BTA).

The current fiscal practices of the Bangsamoro shape the budget of each Ministry and Office ensuring that the programs, projects and activities are responsive to the needs of the Bangsamoro reflective of the development goals and agenda of the Government of the Day.

Budget Preparation

The Budget Preparation is the introductory phase of the budget cycle signaled by MFBM's issuance of the Budget Call. The Budget Call, provides a detailed policy guideline to help the Ministries and Offices craft their respective budget proposals based on absorptive capacity and implementation readiness for the fiscal year. This is being presented during the conduct of the Budget Forum.

Following the issuance of the Bangsamoro Budget Call, the Ministries and Offices shall submit their respective budget proposals to the MFBM for technical review and assessment.

Once reviewed, the budget proposals will then undergo intensive deliberation before the Technical Budget Hearing (TBH) panel of the MFBM wherein the Ministries and Offices will be given an opportunity to explain and defend their submitted proposals. The TBH panel will provide recommendations based on the discussions and agreements during the scheduled budget hearings.

Thereafter, an Executive Review will commence to ensure that the budget proposals are aligned with the standards, and balance between fund sources. Once the Executive Review is done, MFBM will then present the consolidated final budget levels of the Ministries and Offices to the Cabinet of the Government of the Day to be adopted as the Bangsamoro Expenditure Program (BEP) dubbed as The Chief Minister's Budget for submission to the Parliament as a Cabinet Bill.

Budget Legislation

The Chief Minister's Budget submitted as a Cabinet Bill to the BTA Parliament shall undergo legislative process. Once it passes the various legislative processes, it shall then become a Law creating the General Appropriations Act of the Bangsamoro (GAAB) for the Fiscal Year signed by the Chief Minister and the Speaker of the BTA Parliament.

The GAAB, formerly known as the Bangsamoro Appropriations Act, is a legislative authorization containing the appropriations set for capital outlays, personnel services, maintenance and other operating expenses to be spent for the implementation of the planned programs and projects of the Ministries and Offices intended for the fiscal year.

Budget Execution

To bring tangible interventions to the Bangsamoro, public funds must be spent according to the approved programs embodied in the GAAB in order to ensure that needed Government services reaches the constituents. The MFBM shall issue Budget Execution Guidelines to the Ministries and Offices prior to release of funds. This is to enable timely and orderly release of funds in order to curb wasteful spending leading to efficient and effective use of Bangsamoro Government resources.

Budget Accountability

To ensure the highest level of accountability, the Bangsamoro Government will conduct the Directives, Accomplishments, and Performance Assessment Tracking (DAPAT) meetings to strengthen the fiscal ecosystem and ensure a timely accurate, and consistent accounts of how the Ministries' and Offices' appropriated funds Block Grant are spent vis-à-vis the approved GAAB. This also measures the budget utilization of the Ministries and Offices and their capacity to produce accurate budget reports.

After which, the region's Commission on Audit (COA-BARMM) conducts regular audit of all Ministries and Offices in accordance to its mandate.

1.2.2 BARMM's Principles of Budgeting

The 2022 proposed Bangsamoro budget remains steadfast and balanced through fiscal reform interventions and strategic mechanisms to address socioeconomic challenges and intensify the delivery of services to the Bangsamoro people especially during the COVID-19 crisis. The Bangsamoro Government has doubled its development trajectories placing its priorities to high impact programs and projects i.e., basic services with measurable and attainable results.

The continued pursuit of establishing a legal, above-board, stable and sustainable fiscal program adaptive to the new normal and responsive to the needs of the Bangsamoro bring forth the 2022 proposed Bangsamoro budget that is attuned with the FY 2022 Bangsamoro Budget Call. The Bangsamoro Government adheres to and recognizes the modernization of the national budget process to improve the efficiency of the underlying processes like planning, procurement, cash management, and payment systems. These improvements in our public financial management systems are aimed towards enhancing the volume and the quality of public services as well as ensuring the thrust towards moral governance. As such, the Bangsamoro Government is adopting the Cash Budgeting System (CBS), as well as the consolidation of autonomous regional government funds to the Single Treasury Account. (BBM No. 2021-01 [2.1]).

With the adoption of Annual Cash-Based Budgeting (ACBB) System for the past three (3) years, the Bangsamoro Government continues to instill fiscal discipline and accountable budget execution among Ministries and Offices to fast track the completion of programs, projects and activities set for the FY 2022 amid the COVID-19 pandemic. This system limits contractual obligations and disbursing payments to goods delivered and services rendered within the fiscal year.

In a nutshell, the ACBB is a fiscal reform breakthrough that promotes better planning and fiscal management in the Bangsamoro. Thus, in FY 2022, the Ministries and Offices have reflected in their respective budget implementation-ready interventions ensuring that services are completely delivered in a span of 12 months.

Along with the adoption of ACBB is the implementation of the Single Treasury Account (STA) to curb public financial management setbacks in the region. Prior to the introduction of STA, the previous administration had multiple accounts which made it impossible to establish a consolidated cash position on time.

Through the establishment of STA, it enables consolidation and optimal utilization of the fiscal resources. This reform has promoted proper management of government resources, eliminated idle funds and strengthened reconciliation of revenue collection and payment.

Another significant reform was adopted by the Bangsamoro Government -- the 2-Tier Budgeting Approach designed to support Ministries and Offices to develop sustainable and attainable budgets with highest priority projects and programs to immediately address the needs of the Bangsamoro people. This reform has enhanced the efficiency, responsibility, transparency and accountability of the Ministries and Offices in the Bangsamoro budget process.

Rooted in the Bangsamoro Organic Law and other BARMM-enacted laws, below are the fiscal spending of the Bangsamoro Government:

- Share of local government units in the 75 percent share of Bangsamoro Government in national taxes, fees, and charges collected in the Bangsamoro territorial jurisdiction (Refer to Title VII, Chapter 1, Section 1, Par. 1, BAA 13, and Section 13, Article XII, RA 11054)
- Highest budgetary priority to education, health, and social services (Section 19, Article XII, RA 11054)
- Personnel Services of the Bangsamoro Government shall have a maximum of 45 percent share of total revenue sources (Section 20[a], Article XII, RA 11054)
- Maximum of 20 percent of “regular sources of revenues, excluding...grants, endowments, donations, loans, foreign assistance and official development assistance of the Bangsamoro,” is allowable for debt servicing in the appropriations. “Provided, further, that not more than 20 percent of the block grant shall be utilized for the loan payments.” (Section 24[c], Article XII, RA 11054)
- Not less than five percent (5%) of the total annual appropriation shall be appropriated for disaster risk reduction and management (BBM 2021-01 [3.9])
- With the “new normal”, the Bangsamoro Response and Recovery Plan shall also serve as a baseline in sustaining development efforts suitable to the needs of the Bangsamoro populace by creating inclusive and productive programs, providing socioeconomic opportunities, adapting to technological advancement and innovation, strengthening education initiatives, building resilient communities and responsive to medical healthcare especially in times of crises, such as COVID-19 pandemic and human-induced and environmental disasters. (BBM 2021-01 [3.6]).

The Bangsamoro Government also adheres to the National Government’s public fiscal reforms with its commitment to:

Spend within means. Use resources within a planned and deliberate medium-term strategy within the aggregate resource constraints (i.e. fiscal discipline)

Spend on the right priorities. Align spending with socio-economic priorities, as spelled out in the Philippine Development Plan (PDP) (i.e. allocative efficiency)

Spend with Transparency and Participation. Empower citizens, communities, LGUs and other stakeholders through greater transparency, accountability, and participation in the PFM process (i.e. participatory budgeting).

CHAPTER II

Source of Funds

Sources of Funds

Strong fiscal policies mirror economic development in the Bangsamoro region. These provide leverage on the budget measures by continuous and increasing levels of internal and external financial resources. In the case of the Bangsamoro region, the principal concept of its fiscal policy is based on Article XII Section 1 on Fiscal Autonomy, and Section 6 on Sources of Revenues of the RA 11054 or the Organic Law of the Bangsamoro.

For the fiscal year (FY) 2022, the BARMM's total fund source amounts to Php79,862,015,979.84). This totality shall be used to spur recovery interventions from COVID-19 economic recession. The Bangsamoro Government continues to take appropriate measures to help remain the fiscal stance prudent, and within the development plans without compromising two key strategic priorities: economic growth and fiscal sustainability.

Annual Block Grant

The Bangsamoro Government's main source of revenue is the Block Grant which is automatically appropriated in the General Appropriations Act to the Bangsamoro (GAAB) and released directly and comprehensively to the Bangsamoro Government. This is equivalent to five percent (5%) of the net national internal revenue tax collection of the Bureau of Internal Revenue (BIR) and the Bureau of Customs (BOC) from the third fiscal year immediately preceding the current fiscal year.

Bulk of the total fund source is the block grant based on the National Expenditure Program (NEP) for FY 2022 amounting to Php66,963,634,739.61.

Special Development Fund

To pave the way for peace and development, the Special Development Fund (SDF) has become part of the sources of funds for the Bangsamoro development as stated in the BOL. This provides for an allocation of 5,000,000,000.00 billion pesos per year for 10 years from the ratification of the BOL for rebuilding, rehabilitation and development of conflict-affected communities based on the Bangsamoro Development Plan to be adopted by the Bangsamoro Government.

Share in the National Government taxes, fees, and charges collected in the Bangsamoro territorial jurisdiction

Aside from the Block Grant, a total of Php2,788,032,000.00 is sourced from the share of the Bangsamoro Government in the National Taxes as programmed in the NEP 2022.

Estimated Regional Tax Collection Projection

The Bangsamoro Government forecasts that the collection shall increase at 9% by next year from 345 million pesos to Php377,102,100.00. This projection is based on the exploration, development, and utilization of natural resources derived from land or water areas or territories within the Bangsamoro territorial jurisdiction.

Unutilized 2020 Personnel Services (PS) Funds

Unutilized 2020 Personnel Services (PS) Funds, which was part of the annual appropriations law, has a remaining Php4,637,125,777.14. This explains that any unspent amount in the current year’s block grant shall revert to the Bangsamoro Treasury Office (MFBM-BTO) under a Special Fund for reappropriation, provided, however, that any subsequent appropriations thereof shall follow the same conditions as provided in the Article XII, Sec. 19 of the BOL.

Excess of 2020 Local Revenue Collections Over Targets

The actual revenue collected by the BTO in 2022 has surpassed the FY 2020 projected regional tax collection with an amount of Php96,121,363.09.

Figure 1. *Total Fund Source, FY 2022*

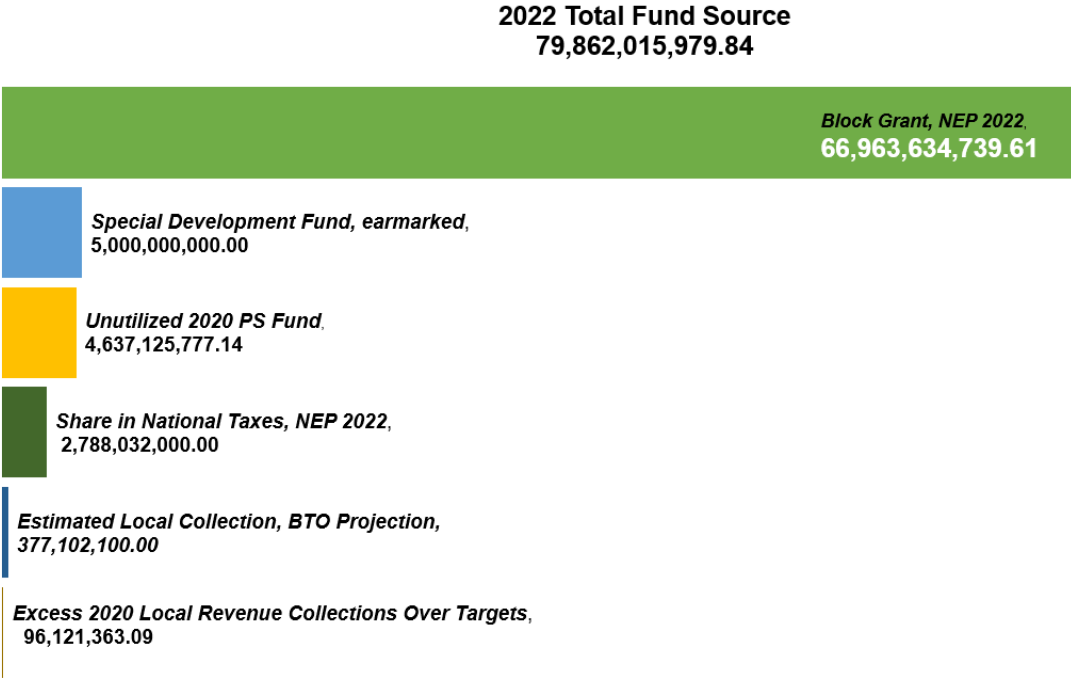


Table 1. Comparative Analysis of FYs 2020, 2021 and 2022 Sources of Funds, in pesos and in percentage

SOURCES	2020	2021	%	2022	%
Total Annual Block Grant (A+B)	63,634,076,000.00	71,669,832,961.33	13%	66,963,634,739.61	-7%
A. BIR Cert	43,893,477,000.00	46,309,621,414.75	6%	51,668,482,813.21	12%
B. BOC Cert	19,740,599,000.00	25,360,211,546.58	28%	15,295,151,926.40	-40%
Shares in National Taxes	2,000,000,000.00	3,613,514,000.00	81%	2,788,032,000.00	-23%
Projected Local Tax Collections, 2022	282,391,686.46	345,334,748.26	22%	377,102,100.00	9%
SDF			-	5,000,000,000.00	-
Unutilized 2020 PS				4,637,125,777.14	-
Excess 2020 Local Revenue Collections Over Targets				96,121,363.09	-
Total	65,916,467,686.46	75,628,681,709.59	14%	79,862,015,974.84	6%

Table 1. For the FY 2022, the BARMM's total fund source amounts to Php 79,862,015,979.84, a 6% increase from the FY 2021 total fund source amounting to Php 75,628,681,709.59. The FY 2021 total fund source was also higher than the preceding year's total fund source amounting to Php 65,916,467,686.46 in FY 2020.

The BARMM's total Annual Block Grant is the sum of the amount share from the Bureau of Internal Revenue (BIR) and the Bureau of Customs (BOC) which has seen an increase of 13% in FY 2021 [Php 71,669,832,961.33; and a decrease of 7% for FY 2022 [Php 66,963,634,739.61]. The initial block grant for the BARMM was set at Php 63,634,076,000.00 in FY 2020.

In terms of share in national taxes, the initial share of the BARMM in FY 2020 was Php 2,000,000,000.00 which increased by 81% in FY 2021 at Php 3,613,514,000.00. For FY 2022, the BARMM's share in national taxes decreased by 23% at Php 2,788,032,000.00.

From the Project Local Tax Collections, for FY 2022, Php 377,102,100.00 will be sourced out which is an increase by 9% from the previous year FY 2021 at Php 345,334,748.26. The FY 2021 local tax collection amount was 22% higher compared to the previous fund in FY 2020 which had a total of Php 282,391,868.46.

The remaining funds to complete the overall FY 2022 fund source comes from the Php 5,000,000,000.00 which is earmarked for Special Development Fund; Php 4,637,125,777.14 from the unutilized FY 2020 Personnel Services (PS) Fund; and an amount of Php 96,121,363.09 for 2022 sourced from the excess 2020 local revenue collections over targets which surpassed the projected local revenue collections in 2021 by 9%.

CHAPTER III

The BARMM Macroeconomy

The BARMM Macroeconomy

The economic potentials of BARMM have been increasing and afloat albeit volatile and sensitive for the past years. This is rooted in the success of the peace process shaped by the long-awaited peace dividend for freedom, autonomy and self-determination.

The common denominator in its potentials is the unique geographical jurisdiction which includes

five (5) provinces, two (2) cities, 116 towns from the Autonomous Region in Muslim Mindanao (Maguindanao, Lanao del Sur, Basilan, Sulu, Tawi-tawi as well as the cities of Marawi and Lamitan), Cotabato City and the 63 barangays in six North Cotabato town, results of the January 21 and February 6 plebiscite.

Despite the fact that the BARMM has a vast economic potential, it is not exempt from the myriad of challenges, especially the ongoing surge of COVID-19 pandemic which made a global impact. While the pandemic disrupted socio-economic interventions in 2020 and 2021, the Bangsamoro Government put forward its commitment to deliver services to its constituents creating recovery and response efforts. The Bangsamoro Government assures that the economy shall remain steadfast for FY 2022.

Figure 2. BARMM Economic Targets, FY 2022

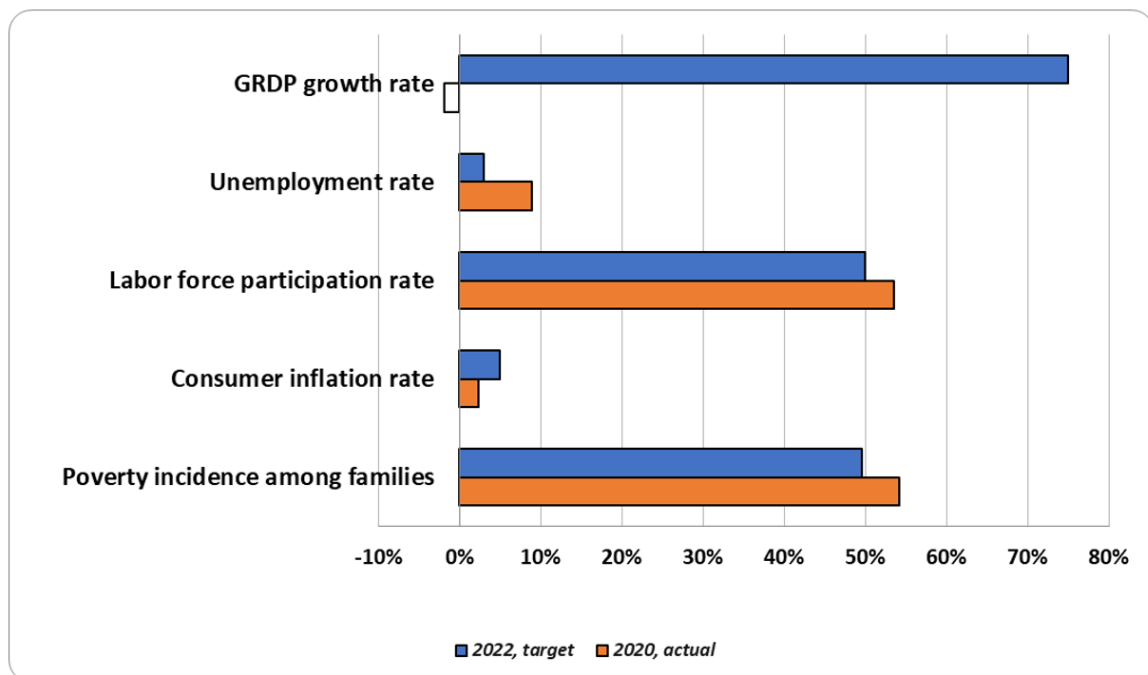


Figure 2. For the year 2022, it is envisioned that the Gross Regional Domestic Product (GRDP) growth rate will increase up to 75% from the -1.9% actual from 2020. While this negative growth rate can be attributed to the aftermath of the global pandemic, it is worth noting that investments in the Bangsamoro region still thrive.

On unemployment, at present, the region is looking at a 9.0% rate which is envisioned to lower down to 3% come 2022.

Remarkable is the labor force participation rate in the Bangsamoro region, which already exceeded its 2022 target of 50.0% with 53.5% actual labor force participation rate in 2020. Despite the setbacks of the COVID-19 pandemic, industries in the Bangsamoro continue to thrive partly due to increase in demand of local laborers to increase the number of infrastructure projects across the region.

From 2.4% consumer inflation rate in 2020, an increase up to 5% is anticipated.

In the year 2018, poverty incidence in the region is recorded at 54.2% which is targeted to decrease at least 49.6% in the coming year 2022 through provision of more livelihoods to the communities, and addressing the root causes of poverty in the region -- such as lack of labor and employment opportunities and limited access to resources.

Table 2: Contribution to Economic Growth, by (sub-) sector, 2019 (at constant 2018 prices)

Contribution to 2019 Economic Growth						
at constant 2018 prices						
(Sub-)Sector	Philippines		Rest of Mindanao		BARMM	
	%	Top 3	%	Top 3	%	Top 3
Agriculture, forestry, and fishing	-0.2		1.3		2.7	
Industry	-13.2		-7.4		-3.9	
Mining and quarrying	-18.9		-12.5		-54.7	
Manufacturing	-9.8		1.0		0.3	
Electricity, steam, water and waste management	-0.4		4.5	3	6.7	
Construction	-25.7		-22.9		-37.5	
Services	-9.2		-7.8		-4.6	
Wholesale and retail trade; repair of motor vehicles and motorcycles	-6.0		-3.5		-5.2	
Transportation and storage	-30.9		-35.3		-20.9	
Accommodation and food service activities	-45.4		-40.7		-47.9	
Information and communication	5.0	2	4.7	2	8.4	3
Financial and insurance activities	5.5	1	7.2	1	14.8	1
Real estate and ownership of dwellings	-17.0		-14.7		-8.1	
Professional and business services	-10.0		-8.0		-5.1	
Public administration and defense; compulsory social activities	4.6	3	3.3		3.5	
Education	-10.8		-5.6		-4.8	
Human health and social work activities	-3.8		-2.1		11.8	2
Other services	-41.1		-36.6		-54.2	
GRDP growth	-9.6		-6.0		-1.9	

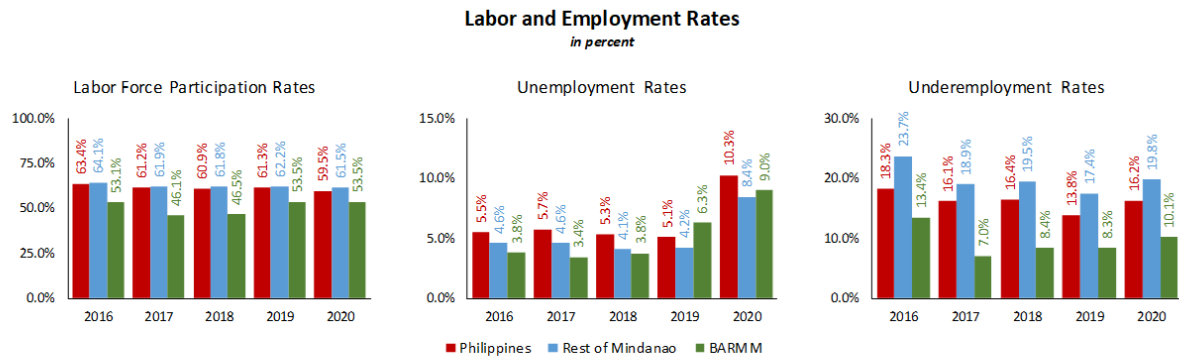
Source: Derived estimates using PSA-Economic Accounts data (openstat.psa.gov.ph)

Table 2. Consistent with the rest of Mindanao and the Philippine data, the BARMM's number one contribution to the 2019 economic growth is linked to financial and insurance activities at 14.8%. It can be noted that it was in the year 2019 when the BARMM was created by virtue of RA1 11054 which led to more investment opportunities due to the gains of the peace process in the region.

Due to the presence of various local and international humanitarian organizations in the region, and the continued advocacy to elevate the human health index, it is through human health and social work activities that the BARMM region has contributed to the 2018 economic growth of the country at 11.8%.

Finally, at 8.4% contribution to economic growth, the BARMM's third highest contribution is on information and communication with the increase of cellular data and signal in the region, addressing the needs of the communities to ease channels of communications for personal, business, and professional use.

Figure 3. Labor and Employment Rates

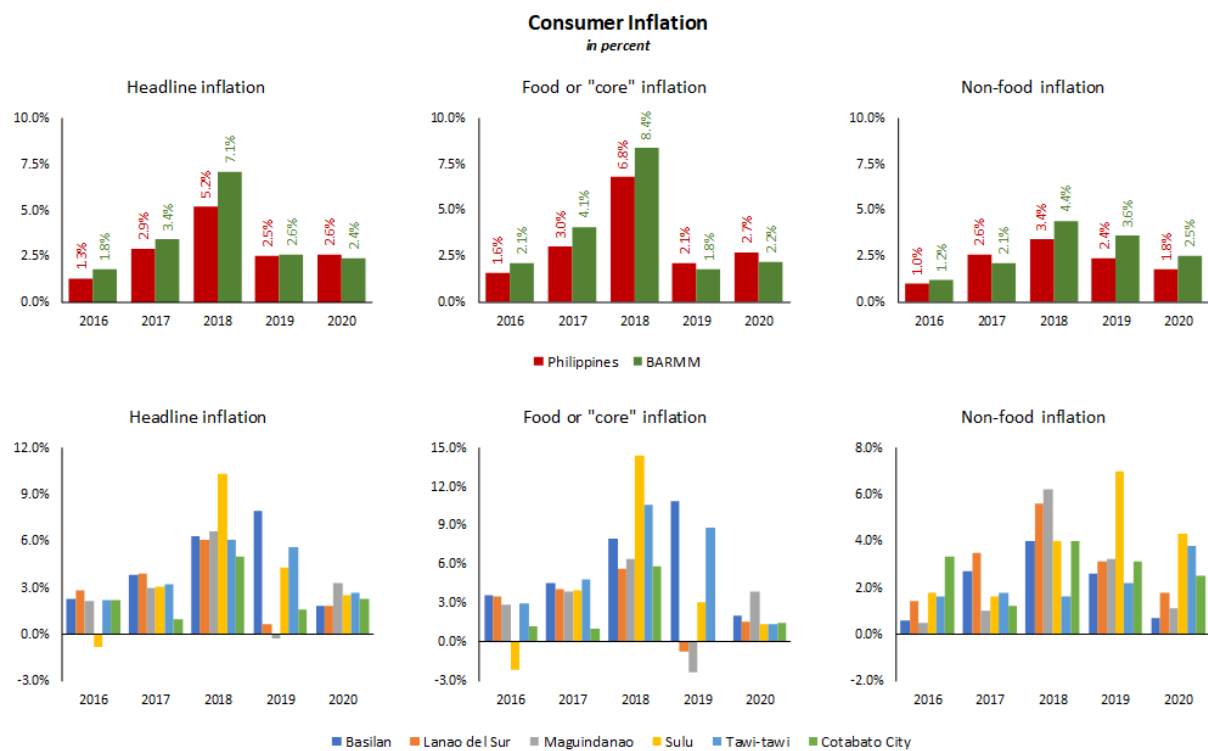


Source: PSA-Labor Force Survey (psa.gov.ph)

Figure 3. The BARMM has a visibly lower labor force participation rate compared to the Philippines and the rest of Mindanao data with a difference of merely 5%. The region also has a high unemployment rate which reached its peak in 2019.

In terms of underemployment, the BARMM has the lowest rates of underemployment compared to the Philippines and the rest of Mindanao.

Figure 4. Consumer Inflation, In Percentage

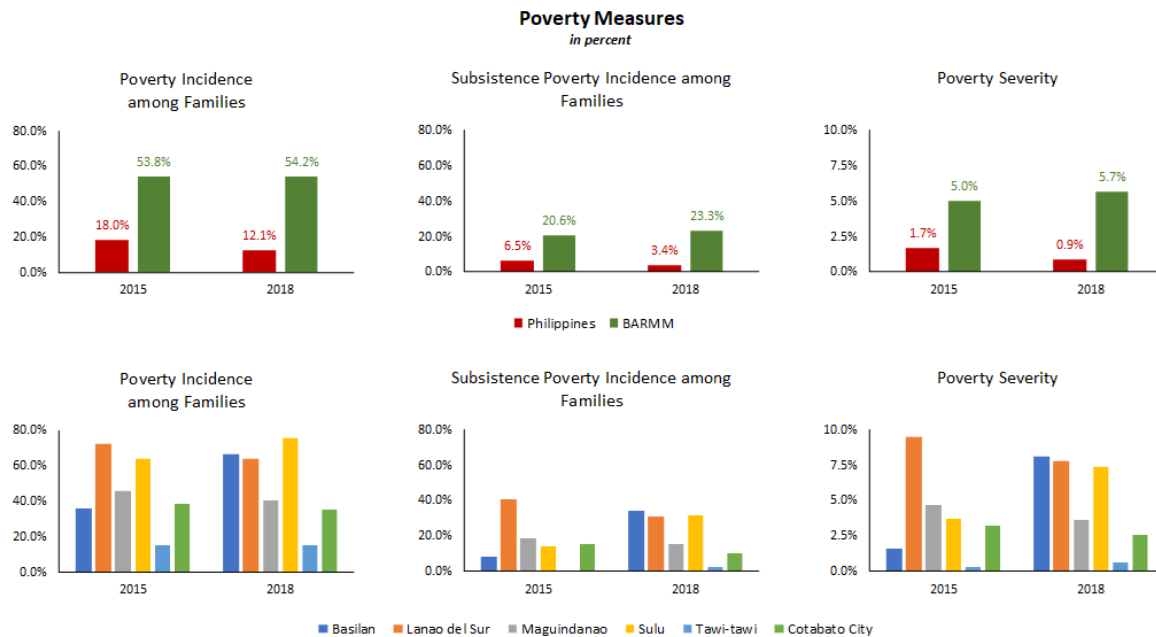


Note: No data available for the 63 barangays in Cotabato Province.
 Source: PSA-Consumer Price Index (openstat.psa.gov.ph)

Figure 4. In 2020, the headline inflation at the national level jumped at 2.6% from 2.5% in 2019. This slight increase was mainly brought by food or “core” inflation which are costs of goods and services of the country but excluding those from the food and energy sectors due to its volatility.

In the BARMM, the figure shows that there is a mild decline in the headline inflation from 2.6% in 2019 to 2.4% in 2020. There is a significant inflation in the island provinces in a span of one (1) year mainly driven by transport and food costs. The constraints to the transport of essential goods and services tend to affect prices more pronouncedly in the island provinces.

Figure 5. Poverty Measures



Notes: 1\ The regional estimates of (subsistence) poverty incidence or poverty rate refer to ARMM; 2\ No data available for the 63 barangays in Cotabato Province for the provincial poverty measures; 3\ Care should be taken in interpreting the estimates for Basilan since the coefficients of variation of (subsistence) poverty incidence and poverty severity are more than 20%.
 Source: PSA-Poverty Statistics (psa.gov.ph)

Figure 5. In comparison to the overall Philippine data, the BARMM has recorded high poverty incidence among families, subsistence poverty incidence among families, and poverty severity in the years 2015 and 2018.

Breaking down to provinces, Lanao del Sur has been at consistent high in these three categories since 2015 and 2018, followed by Sulu at close second. Registering lowest poverty incidence reports is the province of Tawi-Tawi.

CHAPTER IV

FY 2022 BARMM Highlights

4.1 2022 BARMM Highlights

The Bangsamoro Government plans to invest in the high-impact programs and projects that are responsive to the needs of its constituents by protecting the Bangsamoro people's welfare, ensuring better healthcare and education systems, and reviving the region's economic status in the during- and post-COVID-19 pandemic.

Table 3. Overall Fiscal Expenditure for FYs 2021 and 2022; In Pesos and In Percent

OVERALL EXPENDITURES FOR FISCAL YEAR 2021 AND 2022				
Ministries/ Offices	2021	2022	Difference	% Increase/ Decrease
MBHTE	23,521,710,468.87	24,712,744,096.16	1,191,033,627.29	5
BTA	3,707,969,000.00	3,558,211,032.72	-149,757,967.28	-4
MOH	5,120,445,263.26	4,680,225,310.31	-440,219,952.95	-9
MSSD	3,320,606,376.05	2,699,819,361.91	-620,787,014.14	-19
MILG	1,055,588,519.60	1,273,910,996.60	218,322,477.00	21
MAFAR	1,530,859,966.65	1,504,743,147.06	-26,116,819.59	-2
OCM	10,292,444,735.25	8,072,220,607.92	-2,220,224,127.33	-22
MHSD	811,012,237.93	814,359,767.65	3,347,529.72	0
MPW	15,793,522,929.66	16,379,335,557.39	585,812,627.73	4
MENRE	553,798,941.86	642,896,982.26	89,098,040.40	16
MOLE	274,104,652.74	286,753,268.07	12,648,615.33	5
MOST	197,227,565.61	280,463,163.63	83,235,598.02	42
MFBM	389,622,624.49	470,151,428.59	80,528,804.10	21
MTIT	323,537,406.68	368,862,862.29	45,325,455.61	14
MOTC	442,369,863.48	375,147,877.59	-67,221,985.89	-15
MPOS	108,821,965.09	130,435,306.18	21,613,341.09	20
MIPA	105,244,913.04	110,898,768.73	5,653,855.69	5
BHRC	97,456,528.90	108,970,265.86	11,513,736.96	12
BPDA	85,087,444.30	93,795,478.64	8,708,034.34	10
BYC	76,750,009.35	78,196,141.51	1,446,132.16	2
BWC	71,644,105.90	76,296,963.46	4,652,857.56	6
BSC	62,713,086.31	63,142,883.75	429,797.44	1
BAGO	41,086,262.05	43,053,631.14	1,967,369.09	5
WALI	33,022,030.80	38,569,152.64	5,547,121.84	17

Public Spending By Cost Structure

The BARMM fiscal spending is classified into three (3) cost structures namely General Administration and Support (GAS), Support to Operations (STO), and Operations.

In 2022, a hefty amount of Php61,679,717,777.41 shall be allocated for the Operations. This covers regular activities directly addressing the Ministries’ and Offices’ mandates which include purchase of goods and services for the day-to-day operations; delivery of public services; conduct of basic governance; or provision of general management and supervision of the entire Bangsamoro Government.

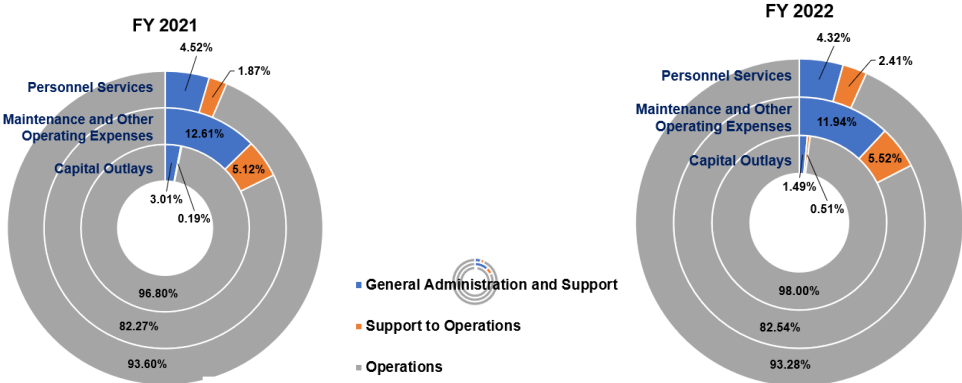
Expenditures for General Administration and Support (GAS) shall have an allocation of Php3,623,309,633.54 which represents those that are normally considered as Ministry/ Office overhead including the cost of general supervision. Examples of expenditures for general administration and support are those spent for general management and supervision, human resources development, and for productivity incentive benefits.

For the Support to Operations (STO) which amounts to Php1,743,000,453.76 shall be allocated to activities that facilitate the performance of the Ministries’ or Offices’ mandated functions and services. Examples of expenditures under this category are those that are meant for policy formulation and planning services; for program/project coordination, monitoring and evaluation; and for information management support system.

Table 4. Comparative Fiscal Spending for FY 2021 and 2022, By Cost Structure and In Pesos

	PERSONNEL SERVICES (PS)		MOOE		CO		TOTAL	
	2021	2022	2021	2022	2021	2022	2021	2022
General Administration and Support	1,111,024,002.76	1,141,070,171.02	2,185,955,813.18	2,145,157,940.52	791,568,443.45	337,081,522.00	4,088,548,259.39	3,623,309,633.54
Support to Operations	460,112,569.17	636,556,758.76	888,268,224.62	991,452,101.80	49,288,535.19	114,991,593.20	1,397,669,328.98	1,743,000,453.76
Operations	22,994,125,237.60	24,663,331,883.12	14,261,082,066.23	14,823,433,710.97	25,456,052,945.39	22,192,952,183.32	62,711,260,249.22	61,679,717,777.41
TOTAL	24,565,261,809.53	26,440,958,812.90	17,335,306,104.03	17,960,043,753.29	26,296,909,924.03	22,645,025,298.52	68,197,477,837.59	67,046,027,864.71

Figure 6. Fiscal Spending FYs 2021 and 2022, By Cost Structure and In Percent



Contrary to the cost structure, the BARMM included Special Purpose Funds (SPFs) which are allocated for specific purposes such as Contingent Fund (CF), Miscellaneous Personnel Benefits Fund (MPBF), and Pension and Gratuity Fund (PGF).

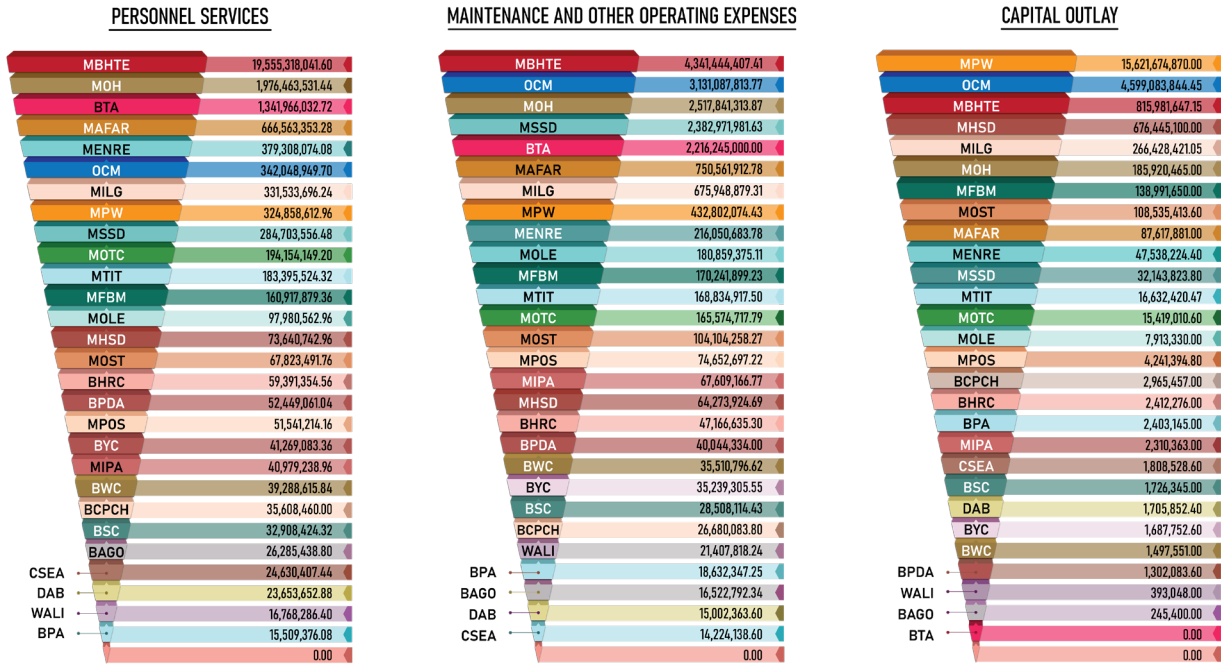
The Contingent Fund (CF) shall have a share of budgetary allocation amounting to Php5,439,265,021.93. This Fund shall cover new or urgent projects and programs of the Ministries and Offices which will be implemented in FY 2022.

The Miscellaneous Personnel Benefit Fund (MPBF) shall have an amount of Php663,300,922.35 which involves payment of personnel-related expenditures such as salaries, allowances, associated premiums, and other similar funds.

The Pension Gratuity Fund (PGF) shall have a share of Php319,405,191.02 that covers payment of pensions and personnel whose pensions are subsidized by the Bangsamoro Government; retirement and terminal leave benefits; separation benefits; among others.

In addition to the SPF, the Special Development Fund and Local Government Support Fund which are earmarked from the Sources of Funds have an amount of Php5,000,000,000.00, and Php1,394,016,000.00, respectively, as stated under Chapter 2 of this publication.

Figure 7. Fiscal Spending by Expense Class, 2022

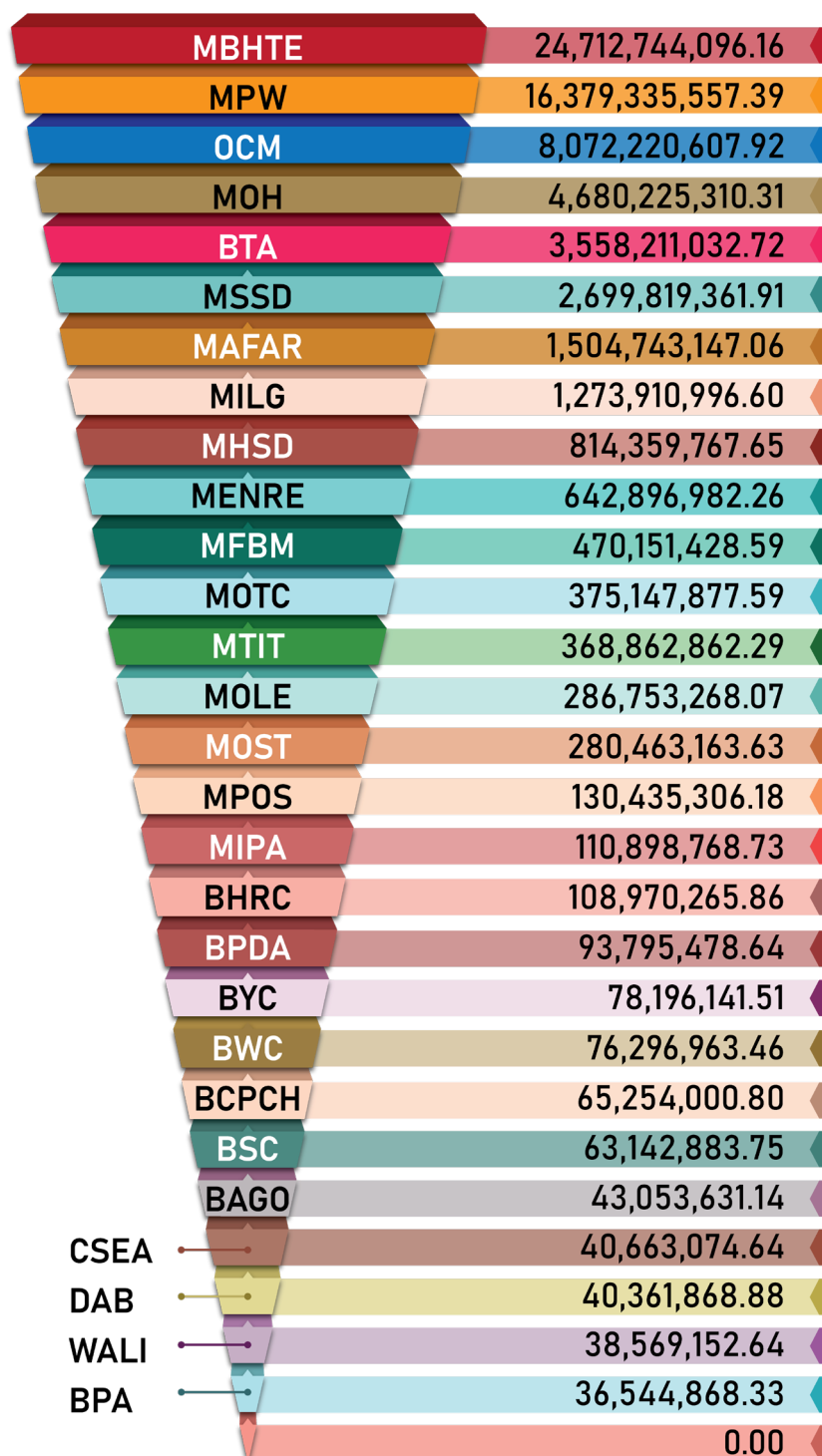


The Bangsamoro Budget is classified into three (3) expenditure clusters namely Personnel Services (PS), Maintenance and Other Operating Expenses (MOOE), and Capital Outlay (CO). The largest chunk of the budget goes to the PS amounting to Php26,440,958,812.90 for the payment of salaries, benefits, allowances, and other compensation of government officials and employees.

A total of Php17,960,043,753.29 is allotted to the MOOE which supports the day-to-day operations and functions of the regional government. Also covered by this amount are the Ministries’ and Offices’ expenses for basic utilities (e.g., water and electricity), supplies and materials, transportation, training and seminars, and repairs and maintenance.

In CO, an amount of Php22,645,025,298.52 is allocated to cover the fixed assets, and infrastructure outlays, such as the construction of roads, bridges, schools, and hospitals.

Figure 8. Ministry or Office-level Proposed Fiscal Expenditures for FY 2022, By Ministry or Office





MANDATE

The MBHTE shall be primarily responsible for the formulation, planning, implementation, and coordination of the policies, plans, programs, and projects in the areas of formal and non-formal education at all levels, supervise all educational institutions, both public and private, and provide for the establishment, maintenance, and support of a complete, adequate, and integrated system of education relevant and responsive to the needs, ideals, and aspirations of the Bangsamoro People.

Substantial Reforms on the Lens of Education

Ministry of Basic Higher and Technical Education

For the past two (2) years, the Bangsamoro Government assigned the highest budget priority to education. In 2022, a hefty amount of Php24,712,744.096.16 of the total BARMM budget. Of this amount, the Ministry of Basic, Higher, and Technical Education (MBHTE) plans to strengthen the learning environment adapting to the “new normal”.

A total of Php573,500,753.00 shall be allotted to the continuous implementation of Project Improve Quality Education in Bangsamoro Land (IQBAL), a signature program of moral governance for a better-quality education in the various schools in the region. The main goal of this program is to equip 21st century Bangsamoro learners with skills, knowledge, understanding, good health, good values and prepare them as professionals, workers, leaders and parents in BARMM society. This program will involve provision of learners’ and teachers’ kits, armchairs, and learning textbooks.

Another program under the Office of the Education Minister is the Bangsamoro Responsive Education System Promoting Effectiveness Competency Teaching (RESPECT) Program which amounts to Php149,665,000.00. The Bangsamoro RESPECT focuses on the continuity of employment of the provisional teachers to avoid unhampered delivery of educational services to the Bangsamoro children attending schools especially in the far-flung areas of the region.

For Basic Education, the MBHTE pushes on with the School-based Management and Operations, Bangsamoro Education Program, and Inclusive Education which shall aim to provide MOOE for regular operation of all schools and divisions across the BARMM; provide all public school learners with health and nutrition services to allow them to attain their full educational potential and ensure wellness of Bangsamoro education personnel; and implement and strengthen the flagship of the ministry for “No child shall be left behind”. The budget allotted for each program are Php1,850,815,056.40, Php393,260,038.00, and Php40,568,960.00, respectively.

Two (2) programs are set for 2022 in the Higher Education sector, namely Access to Higher and Modern Education Scholarship Program, and Higher Education Services. The former which amounts to Php213,465,000.00 is intended for the provision of financial benefits to qualified Senior High School (SHS) and Alternative Learning System (ALS) graduates who will enroll in the BARMM Regional Priority Programs. A total of 3,500 college student scholars shall be provided with a scholarship. The latter amounting to Php51,526,277.45 is planned for the regular operation of 7 MSHEIs across the region.

For the Technical Education sector, MBHTE pursues Technical Vocational Education and Training (TVET) Scholarship Program with the amount of Php160,338,189.50 that covers both community-based and institution-based training programs that seek to address the specific skills needs of the communities and the region, and promote employment through entrepreneurial, self-employment, and service-oriented activities.

Along with the scholarship program comes the establishment of a Municipal TVET Training Center amounting to Php20,000,000.00 which is seen as a solution to reach far-flung areas in the province of Lanao del Sur and meet their (TVET) needs.

The Madaris Education is also focused for 2022, having two (2) programs planned out -- Madaris Standards and Provision, and Madaris Asatidz Program. These programs shall bring exemplary education standards through an integrated and comprehensive education that adheres to the primary, secondary and A-level Islamic principles and values in order to enable all children to experience learning success and become life-long learners and contributing members of the community. The MBHTE provides budget allocation of Php149,357,000.00 and Php997,219,925.00 for the aforementioned programs, respectively.

Under MBHTE's Special Provision No. 23, the Government Assistance Program shall implement interventions such as a) Education Service Contracting for private junior high schools which shall give highest priority to graduate of public elementary schools, and shall adopt a performance-based accreditation or certification for participating private junior high schools; b) Senior High School-Voucher Program that enables qualified students to enroll in private secondary schools or other institutions such as state and local universities and colleges, private/public technical vocational institutions, and private higher education institutions authorized to offer SHS Program; and c) Joint Delivery Voucher Program that encourages selected public SHS students to take the Technical Vocational and Livelihood (TVL) track in private or other institutions.



MANDATE

The Ministry of Public Works (MPW) in the Bangsamoro Autonomous Region in Muslim Mindanao (BARMM) is mandated to undertake:

- (a) the planning, design and construction of infrastructures such as regional roads, bridges, flood control, water supply projects and other public works facilities; and*
- (b) the construction, rehabilitation and maintenance of infrastructure facilities of the region.*

Robust Pipeline of Infrastructure Projects

Ministry of Public Works

As one of the engines of socioeconomic progress in the Bangsamoro, the MPW aims to continue its interventions both in vertical and horizontal infrastructures all over the region. This is reflective of the long-term goals of the Bangsamoro Government in poverty alleviation and inclusive growth. For next year, the Road Network and Other Public Infrastructure Facilities Program which is the centerpiece of MPW's intervention shall have the following components:

The Road Network Development Program with an allocation of Php11,282,920,000.00 which aims to increase road linkages and attract investors from the private sector, local government units and other associations and cooperatives to invest in the Bangsamoro region for processing, handling, distribution of agricultural products especially in the rural areas in the region. This targets to build 570.75 kilometers of road in distributed separately in different municipalities and provinces in BARMM.

As a critical component of the region's infrastructure to ship raw materials and finished goods and services, the Bridge Program targets to construct 54 bridges with the amount of Php928,270,000.00. This will bring positive socioeconomic impact by connecting urban agglomerations, hastening urban and rural sprawl, as well as promoting industry and tourism.

One of the important strategies for regional development is to assure the safety of residents against natural disasters, especially in floods. In 2022, a total of Php1,974,250,000.00 shall be allocated to the Flood Management Program which includes construction of 99 flood control and drainage systems, and 32 slope/shore protection. Such investments shall improve flood management (flood mitigation and flood preparedness) to help protect vulnerable communities as well as boost resilience against the impact of climate change.

The MPW is also vested in strengthening the water systems in the region by providing a safe, sustainable and sufficient water supply for drinking and for other purposes. The Water Supply Program shall have an allocation of Php732,560,000.00 which targets to implement 139 water systems.

With a total allocation of Php630,800,000.00, the Port Rehabilitation Program shall further boost the business and tourism industry in the region. The Program includes rehabilitate/construct 31 seaports.

The MPW plans to further provide infrastructure through construction or rehabilitation of buildings through Other Infrastructure Program amounting to Php10,000,000.00.



MANDATE

To respond to the specific needs and requirements of the Chief Minister to achieve the purposes and objectives inherent in the exercise of his/her powers and functions as the Head of the Bangsamoro.

***Multi-Sectoral Response to Address the Immediate Needs of the
Bangsamoro
Office of the Chief Minister***

The OCM plans to continue its legacy of responding to the immediate needs of the Bangsamoro, especially those members of the vulnerable sectors. On 2022, a total of Php2,497,187,468.80 shall be allocated to the Kapayapaan sa Pamayanan (KAPYANAN) project which encompasses the Provision of Decent Housing (PDH) purchasing lands ready for project implementation, Social Enterprise and Economic Development (SEED), Strengthening Community Governance, Peace and Development (SCGPD), and Water and Sanitation and Health (WASH).

As part of the humanitarian assistance of the OCM, the Tulong Alay sa Bangsamorong Nangangailangan (TABANG) with an allocation of Php1,442,204,822.40 shall extend immediate direct services through financial assistance and livelihood support to the Bangsamoro who are in need, particularly those who are living in poverty and affected by calamities and conflicts. It is a manifestation of the Bangsamoro Government's pledge to help its constituents to the grass roots and bring the government closer to the people.

To continuously provide medical assistance to the Bangsamoro indigents, a total of Php207,302,662.00 shall be allotted to the Ayudang Medikal mula sa Bangsamoro Government (AMBaG) for an increase accessibility to health services and provision of needed medicines and medical procedures.

A bulk of the OCM's budget is allocated to the pre-, during-, and post-disaster programs namely Quick Response Fund (QRF) and Marawi Rehabilitation Program with an allocation of Php1,098,000,000.00 and Php518,151,342.00, respectively. The QRF represents pre-disaster or standby funds for agencies in order to immediately assist areas stricken by catastrophes and crises. The hope still continues for the Marawi Rehabilitation Program to ensure continued delivery of post-conflict humanitarian and livelihood assistance to the displaced Bangsamoro population.

Lastly is the Support to Local Moral Governance amounting to Php1,539,838,134.25 which shall provide infrastructure projects e.g. barangay halls, municipal halls, municipal police stations, public markets, multi-purpose buildings, solar drier warehouse, covered court, market solid waste management facilities, hand-pump with bio sand filtration technology, water system level II, and desalination water system technology; as well as support to 47 non-IRA barangays.



MANDATE

The Ministry of Health - BARMM is mandated to promote, protect, preserve or restore the health of the people through the provision and delivery of health services through regulation and encouragement of providers of health goods and services.

More Responsive Healthcare Systems

Ministry of Health

Two years from the unseen precedence of the COVID-19 pandemic, the Bangsamoro Government has been continuously providing response measures from the post-threats of the virus. It has doubled its efforts to address the needs especially in health and the well-being of the Bangsamoro people.

For 2022, the MOH plans to maintain programs on Access to Curative and Rehabilitation Health Care Service, and COVID Response with an allocation of Php2,102,515,292.85, and Php879,468,484.00, respectively. These are commitments to strengthen the operations of BARMM hospitals, and prioritize the provision of furniture and fixture, implementation of the COVID Response Plan, and achieving herd immunity in the region.

A chunk of the budget amounting to Php222,104,000.00 shall be allocated to the Tiyakap Bangsamoro Kalusugan Program to build more Barangay Health Stations (BHS) and for the operation of both BHS and Rural Health Units.

In addition, the commitment to prioritize global immunization goals, the National Immunization Program with an allocation of Php547,042,698.38 shall focus on the protection of the Bangsamoro people against serious diseases which includes funding for medicines and vaccines that ensure immunity in both children and adults.

Medical Scholarship Program is planned out for 50 medical doctors and 70 midwives for 2022 amounting to Php24,454,700.00.

The Barangay Health Workers (BHWs) Program, with an allocation of Php72,000,000.00, targets to increase financial assistance from Php500.00 per month to be received by 5,243 BHWs to Php1,000.00 per month to be received by 6,000 BHWs.

To increase services of MOH to the communities, the Ministry plans to construct the Special Geographic Area Field Office amounting to Php25,000,000.00 (Php20,000,000.00 for the building and Php5,000,000.00 for acquisition of land).



MANDATE

The Ministry shall provide a balanced and responsive approach to social welfare whereby the rights, needs, and interests of all citizens within its jurisdiction, with special focus on the marginalized and vulnerable sectors, including women, children, senior citizens, differently-abled persons, indigenous cultural communities, internally displaced persons, and those similarly situated by analogy, are protected and addressed at all times, especially during the existence of a crisis, whether natural or human-induced, that affects their well-being and their participation in community affairs.

***Empowering the Bangsamoro through Social Protection
and Poverty Reduction***
Ministry of Social Services and Development

The social protection and services shall remain one of the highest priorities of the Bangsamoro Government come 2022 highlighting the response and recovery in pandemic, natural and man-made calamities. It shall invest in five (5) social services programs namely Family and Community Welfare Program, Child and Youth Welfare Program, Women's Welfare Program, Older Persons and PWD Welfare Program and Emergency Assistance Program.

For Family and Community Welfare Program, a total of Php664,941,816.48 shall be allocated which intends to provide programs and services to socially disadvantaged family and socially depressed barangays and capacity building for service providers that is hoped to bring positive social impact.

The Child and Youth Welfare Program, Women's Welfare Program, and Older Persons and PWD Welfare Program are separately designed to protect the vulnerable sectors from human-induced conflicts and implement interventions that are meaningful, productive and satisfying that will ultimately change the lives of the people becoming self-reliant and tributing members of the society. In 2022, funding for the aforementioned Programs shall amount to Php113,830,960.64, Php19,147,055.92, and Php248,570,357.36, respectively.

For the Emergency Assistance Program, an allocation amounting to Php1,335,835,429.72 shall be provided for the immediate relief assistance to victims of man-made and natural calamities and other social disorganization to help alleviate the distressed condition of displaced families in the Bangsamoro region.



MANDATE

The Ministry of Agriculture, Fisheries and Agrarian Reform and its attached agencies and bureaus shall promote sustainable Agri-fishery growth and development, and equitable land distribution and tenurial security for the benefit of the landless farmers in the Bangsamoro Autonomous Region.

Increase Agri-Fishery Assistance and Land Reforms

Ministry of Agriculture, Fisheries and Agrarian Reform

The Bangsamoro region's agriculture and fishery sectors provide food and vital raw materials and, as a result, it has been identified as a major contributor to the regional economy. For next year, the MAFAR primarily intends to invest on Technical Advisory and Support Service Program with the following highlight subprograms a) Land Tenure Security Program (LTSP) which refers to land acquisition and distribution of agricultural lands to identified/qualified program beneficiaries. LTSP covers distribution of individual land titles or EP/CLOAs from newlands and those titles generated from the distributed mother CLOA or Collective CLOA subdivided into individual beneficiaries; b) Sustainable Development for Agrarian Reform Beneficiaries, a mini convergence of MAFAR sectoral programs such as LUPA, BINHI, and ISDA packaged into one intervention to be given to qualified ARBOs/Cooperatives; and c) Provision of Support Services to Small Landowners, Farmers, and Fisherfolks which aims to support the production for rice, corn and cassava, high value crops, organic, livestock, halal and fishery programs like farm and fishery inputs, fertilizers, chemicals, planting materials, livestock, poultry animals and veterinary drugs which will increase income and reduce poverty among the sectors. With budget allocation amounting to Php31,925,844.25, Php19,499,110.00, Php507,960,587.75, distributed respectively.

To further strengthen assistance to farmers and fisherfolks cooperatives and association, the beneficiaries will be provided with start-up and initial capitals in establishing their own agri-fishery enterprises. This effort is form part of the Support to Agri-Fishery Marketing Enterprise Program amounting to Php10,000,000.00.

In addition, the MAFAR plans to provide agricultural machinery and facilities which include structures, and equipment such as tractors, tools, etc that will help lower the production costs and labor, shorten time in land preparation and lessen postharvest losses. These will be provided to appropriate individuals or groups of farmers, fisherfolks, agrarian reform beneficiaries and other stakeholders. These initiatives are covered under the Machinery Equipment and Infrastructure Facilities Program with an allocation of Php 80,304,750.00.



MANDATE

The Ministry of the Interior and Local Government shall exercise general supervision over the constituent local governments units of the Bangsamoro Government, and ensure public safety and disaster preparedness, local autonomy, decentralization, and community empowerment.

Strengthening Local Governance and Improve Local Service Delivery ***Ministry of Interior and Local Government***

In 2022, the MILG continues to empower local government units and create resilient communities throughout the region that are highly adaptive to the calamities brought by both man-made and natural. The Ministry, one of the highest spending priorities, has a total budget allocation of Php1,273,910,996.60.

To gauge and recognize LGU performance in various governance areas set in the Local Government Code and other related issuances and policies, as well as promote citizen-centric services, the Ministry has set forth Operation Management Services with a budget allocation of Php180,875,744.72.

The Interior Affairs Services shall focus on paving the way for former combatants/insurgents to be reintegrated to the society by resolving socio-economic issues and/or providing interventions for such individuals to have stable and satisfactory status of life, and capacitate the LGUs on implementing PCVE/CORE tailored in the context of Bangsamoro Region. This Program shall have a budget of Php223,119,797.56.

The Field Operations Services shall emphasize on the regional preparedness, response, mitigation and rehabilitation when man-made and natural calamities beset the region through the Bangsamoro Rapid Emergency Action on Disaster Incidence (BARMREADi) having Php484,231,110.16; full operation of the Special Geographic Area Development with Php51,885,144.08; Field Operations and Monitoring with Php207,194,672.60. This main Program shall a total budget allocation of Php743,310,926.84.



MANDATE

The Ministry of Human Settlements and Development shall act as the primary agency for the management of housing, human settlement, and urban development in the Bangsamoro Autonomous Region. It shall be the main planning and policy-making, regulatory, program coordination, and performance monitoring entity for all housing, human settlements, and urban development concerns. It shall develop and adopt a regional strategy to immediately address the provision of adequate and affordable housing to all inhabitants in the Bangsamoro Autonomous Region.

Creating Sustainable Urbanization

Ministry of Human Settlements and Development

As driver of sustainable urbanization of the Bangsamoro Government, the MHSD highlights efforts to achieve resilient human settlements and respond to the poor woes of the Bangsamoro.

The Housing and Human Settlement Development Program, with a budget allocation of Php679,864,543.00 (excluding Personnel Services), is aimed at decreasing housing gap in BARMM through the provision of 700 housing units with land acquisition which will be given free of charge for the disadvantaged and homeless, especially those victims of conflicts and atrocities, Internally Displaced Persons (IDPs), and other needy sectors to address lack of shelters. This Program is set to be implemented in the areas of Basilan, Sulu, Tawi Tawi, Lanao del Sur, Maguindanao, North Cotabato, and Cotabato City.

The Housing Regulation and Land Use Program is a strategic planning intervention to help local government units in BARMM to formulate and update/revised their respective Risk sensitive CLUP and Integrated Zoning Ordinances. This Program shall have a budget amounting to Php8,032,000.00.

To attain evidence-based data, statistics and inputs of existing programs, policies and research, the Other Regulatory Services shall have an allocation of Php2,803,000.00.



MANDATE

The Ministry of Environment, Natural Resources, and Energy shall be the primary agency responsible for the exploration, utilization, management, conservation, protection and sustainable development of the region's environment, natural resources and potential energy sources.

Adopt Community-Based Approaches to Resource Management

Ministry of Environment, Natural Resources and Energy

In 2022, the Bangsamoro Government, through MENRE, shall endeavor to improve its environment and energy programs which play a vital role in the region's economy. The realm of environmental governance shall be strengthened through the following programs:

The Natural Resources Enforcement and Regulatory Program provides an online system for the EMS permit and clearance and to promote transparency in the permit and clearance process. This Program shall have an allocation of Php 17,916,393.80.

The Natural Resources Conservation and Development Program seeks to increase by 10% the forest cover of the BARMM from the current baseline balance of 178,263.54 hectares as of 2015 and alleviate the socio-economic condition of the participants. It shall also undertake planting of Indigenous Flowering Tree Species in the Circumference Road of the Province of Basilan. This Program gains Php 86,783,540.00 budget.

As for Mineral Resources Regulatory Program with a budget of Php1,659,000.00, the MENRE, through this Program, strengthens the monitoring of mining permits/contracts on their compliance with prevailing mining laws, rules and regulations. This shall provide strict monitoring and enforcement, continue cleansing of non-moving mining rights, and the use of modern technology in monitoring mining companies will be pushed. This shall also rehabilitate the environment from abandoned/mined out areas and be transformed to a land use that is beneficial to the Bangsamoro communities.

A total amount of Php 3,765,400.00 is allocated to the Mineral Resources and Geosciences Development Program which shall provide detailed mapping of the geology of BARMM fueling various development strategies, encouraging Local Government Units (LGUs) to be involved in the drafting of development course for the mineral industry, and ensuring the sustainable management of mineral resources and utilization of these resources as driving force for regional development.

The Environment Assessment and Protection Program shall have a budget of Php 8,580,696.60 which will promote agro-forestry and natural resources through research and development, education and livelihood programs for our combatants. This would act as a sustainable counterpart and augmentation for IBGP and KKB.

For the Geological Risk Reduction and Resiliency Program, the MENRE plans to identify areas susceptible or vulnerable to rain-induced flood and landslide, as well as increase public awareness of natural hazards in order to mitigate the negative impacts and for more rational development, planning and disaster management. This Program has a total budget of Php 3,440,400.00.



Environmental Regulations and Pollution Control Program, with a budget of Php 1,742,000.00, shall ensure compliance of LGUs and industries to environmental laws, and establish partnership between industries and MENRE through adopt-an-estero program.

The Energy Management and Development Program continues the Geological Risk Reduction and Resiliency Program with an amount of P 10,574,011.20. These efforts shall cover the formulation of the Bangsamoro Energy Development Plan, Energy Development Program, Energy Resource Mapping, and Downstream Oil Industry Development Program.



MANDATE

The MTIT is the primary government agency mandated to implement initiatives on trade, investments, and tourism in the Bangsamoro.

Towards a Sustainable Growth of Commerce and Tourism Development

Ministry of Trade, Investments and Tourism

The MTIT sets directions in promoting local industries and attracting more investors into the region, creating jobs, and uplifting the lives of the Bangsamoro people. For 2022, the MTIT shall highlight its programs on the following:

The Promotion and Development of Trade and Industry Program, with a total budget allocation of Php105,438,963.52, which shall encourage and support the building of entrepreneurial capability of the constituents in the Bangsamoro Autonomous Region through the Bangsamoro Micro, Small and Medium Enterprises (Bangsamoro MSME) Development Program, Implementation of Go Negosyo Act, Regional Initiative for Sustainable Enterprise (RISE) in Bangsamoro, Growth Enhancement Approach towards Regional Economic Development (GEARED) Program, and Accelerate Competitiveness by Engaging Private Sector for Sustainable Investment and Development (ACE Program).

For the Promotion and Development of Tourism, the MTIT has allocated a total of Php36,016,980.00. This is to promote tourism as a major socio-economic activity respecting, upholding, and maintaining diverse cultural heritage and the moral and spiritual values of the people in the Bangsamoro Autonomous Region. It shall be carried out through the Tourism Product Development, Support to Regional Halal Development Initiatives, Support to conduct of Municipal, Provincial and Regional Festivals and Events, and the Regional Launching and Provincial presentation of BARMM Tourism Development Plan (BTDP).

The Investment Promotion and Facilitation shall have a budget of Php15,777,846.24 to promote investments in accordance with the 2020 IPP/BARMM List by conducting investment promotion, facilitation and servicing activities.

Strengthening ecozone initiatives through Ecozone Development, and Freeport Ecozone Services with an allocation of Php24,864,296.40, and Php12,705,136.67, respectively, are planned for the overall operations, administration, management and development of an Ecozone, as well as improve its services.



MANDATE

The Ministry of Labor and Employment shall be the primary policy-making, programming, coordinating and administrative entity of the Bangsamoro Government in the field of labor and employment. It shall assume primary responsibility for the promotion of gainful employment opportunities and the optimization of the development and utilization of the Bangsamoro manpower resources; the advancement of workers' welfare by providing for just and humane working conditions and terms of employment; and the maintenance of industrial peace by promoting harmonious, equitable, and stable employment relations that assures equal protection for the rights of all concerned parties.

Ministry of Labor and Employment

The Bangsamoro Government, through the Ministry of Labor and Employment (MOLE), has been providing a large menu of labor-related interventions to assist adults, disadvantage groups, and overseas clients find employment and develop sustainable livelihoods. Amid the COVID-19 pandemic, MOLE strengthens its commitment to provide social amelioration programs in 2022.

The Labor Relations and Standards Program shall have allocation of Php11,789,930.00 that will regulate labor standards through issuance of permits to establishments, construction firms and service providers as income generating activity of the BARMM. This Program shall foster a safe and healthy occupational environment, as well as protect workers' and employers' rights welfare. This Program is highlighted by subprogram Bangsamoro Rural Employment through Entrepreneurial Development (BREED) that shall provide start-up capital to support the organized rural workers' associations set-up their MSME to generate employment opportunity to the Bangsamoro communities. Further, its Social Protection Program (SPP) for Workers in the Informal Sector protect informal workers sector enrolled in insurance companies, SSS, PAG-IBIG, PhilHealth, in compliance with existing labor laws and policies anchored on International Labor Policy on Decent Work.

A chunk of its budget amounting to Php63,554,750.50 shall be allotted to the Employment Promotion and Welfare Program which shall strengthen awareness and understanding through massive and intensified information advocacy on anti-illegal recruitment, trafficking in person and irregular migration. This Program aims to reduce vulnerability of Bangsamoro workers and ensure their safety and well-being.

For the Bangsamoro Overseas Filipino Workers (OFWs), the Overseas Workers and Welfare Program shall promote safe overseas employment of would-be Bangsamoro OFWs and promote productivity among Bangsamoro OFW associations. This Program shall have a budget of Php56,077,890.00 highlighted by subprograms Assistance Program for Repatriated Abused Overseas Bangsamoro Workers (OBWs) / Assistance Program for Repatriated Abused BOWS that will provide financial assistance of Php 10,000.00 to repatriated abused Bangsamoro OFWs, as well as Overseas Bangsamoro Worker Social Benefits Program consisting of disability and dismemberment assistance amounting to P100,000.00, death assistance of P100,000.00 to 200,000.00 depending on the cause of death, and burial assistance amounting to P20,000.00. This program aims to mitigate the impact of death of Bangsamoro OFWs to their respective families.

The Wages and Productivity Program, with an allocation of Php2,322,850.00, is composed of interventions to protect workers against unduly low pay.



MANDATE

The Ministry of Science and Technology is mandated to set direction and leadership in science, research, inventions, technology education, their development and ensure the full and effective participation of all sectors in the planning, programming, coordination and implementation of scientific and technological researches.

Ministry of Science and Technology

To adapt to globalization and regional integration, the Ministry of Science and Technology (MOST) plans to invest on the following programs: Research and Development, Science and Technology Services, Science Education and Scholarship Grants, and Bangsamoro Standard Halal Testing Laboratory with a budget allocation of Php18,492,481.20, Php25,720,098.48, Php29,987,790.00, and Php33,064,000.00, respectively.

For Research and Development, the MOST plans to pursue policy development, adapt to emerging technology, strengthen productivity development and research compendium in the Bangsamoro. This Program shall also fund the installation, monitoring, maintenance, troubleshooting and calibration of hydrometeorological devices under subprogram Disaster Risk Reduction and Management (DRRM). For 2022, the Research and Development shall have allocation amounting to Php18,492,481.20.

To support and promote local products, inventions and innovations, the Science and Technology Services Program, with a budget of Php25,720,098.48, shall upgrade MSMEs process and products to comply with Food Safety and Halal Standards Ethics Review Committee, and provide technology assistance to MSMEs to produce new products that will create value adding to locally available raw materials. With subprogram Halal Industry Development Support, it shall also strengthen the Halal Industry and food safety regulatory system to protect consumer health and facilitate market access of local foods and food products in the BARMM.

The Science Education, Scholarship and Grants (SESG) with an allocation of Php29,987,790.00 shall capacitate science and math teachers, as well as equipped the students with knowledge on Science, Technology, Engineering and Mathematics, hence, elevating the standards of education. Part of this Program is the establishment of the Bangsamoro Science High School System, one of the MOST's milestones that was hoped to address the decade-old predicament of poor performance in the field of science and mathematics in the region, with the end in view of helping the Bangsamoro students of pursue science- and math-related careers.



MANDATE

The Ministry of Indigenous Peoples' Affairs is mandated to protect, promote and preserve the interest and well-being of indigenous peoples within the Bangsamoro Autonomous Region in Muslim Mindanao (BARMM) with the due regards to their beliefs, customs, traditions and institutions. The ministry serves as the primary agency responsible for the formulation of pertinent and appropriate policies and programs in collaboration with the law making body of Bangsamoro and National Government to carry out policies set forth in the law.

Ministry of Indigenous Peoples' Affairs

Many communities in the BARMM have long lived in an ancestral domain blessed with natural beauty and resources, a factor to spur economic drive in the region. However, these indigenous communities face development challenges such as poverty, discrimination and marginalization. These are results from limited access to basic services, and socioeconomic and political opportunities.

These urged the Ministry of Indigenous People's Affairs (MIPA) to create and strengthen more interventions to fully and widely realized the needs of the indigenous groups in BARMM.

In 2022, the MIPA plans to implement seven (7) programs. The Land Tenure Security and Ancestral Domain amounting to Php7,050,000.00 to secure and protect Ips/ICCs right to ancestral domain.

As part of the peace-building initiatives, the Conflict Management and Mechanism Program shall be employed to process and solve disputes among the groups. This Program shall be given a total of Php7,381,580.00.

MIPA plans to capacitate different indigenous communities in the region with its programs Livelihood and Cooperative Development, Promotion of Indigenous People's Customs and Affairs, Community Leadership Capacity Building, and Crafting of Indigenous Political Structure. These programs, with a budget allocation of Php3,172,500.00, Php2,087,350.00, Php1,952,500.00, and Php2,161,000.00 respectively distributed, aim to empower IPs to become competitive and productive, as well as bring awareness and build education and skills.

The Program called Indigenous People's Development with subprogram of Disaster Resilience Development amounting to Php3,547,500.00 shall strengthen participation of indigenous people in disaster risk reduction creating a stronger, safer and empowered individuals. Also under this Program are subprograms Medical Assistance Initiatives with a budget of Php2,530,500.00, and Socioeconomic Assistance with a budget of Php2,624,000.00 to ensure access to primary health care services, increase the number of IP students attending Tertiary level, and develop adult learners' literacy skills.



MANDATE

The MPOS shall be responsible for public safety. It shall have coordinative function with offices and agencies that maintain public order and safety in the region, and shall perform functions relating to peace building , reconciliation and unification of all the people in the region.

Ministry of Public Order and Safety

Having a just and orderly community and living in an atmosphere of peace and free from threats of lawless elements, the Ministry of Public Order and Safety (MPOS) plans to enhance policing presence in the Bangsamoro communities. The Safe BARMM Program, which amounts to Php5,133,500.00, is one of the regular programs of the Ministry that seeks to gather information affecting public order and safety in the region through data gathering and consultations with Partner Civil Society Organizations. This also aims to establish Early Warning and Early Response (EWER) mechanism to address Public Order and Safety issues in the Region. Further, it also aims to provide an updated and reliable data and information on public order and safety to proper authorities to help them in formulating and planning for effective responses.

The Coordination with Law Enforcement Agencies in the Region (CLEAR) shall facilitate partnership with Law Enforcement Agencies through periodic coordinative meetings, consultations and conferences. The provision of technical and transportation support such as Capacity Development Trainings shall also be provided to Law Enforcement Agencies. This Program shall have a budget of Php3,022,500.00.

To ensure safety and security in the region, the MPOS shall implement Peace Building Initiatives with a budget allocation of Php12,501,032.20 as support to normalization and different listening sessions and dialogue that will help provide assistance to vulnerable combatants, widows of VEs and their children, and other local insurgents. Sustaining Journey to peace that highlights the recantation of Bangsamoro Peace Champions, Establishment of Bangsamoro Peace Institute, involvement of different conflict affected youth sector under peace promotion fellowship.

By virtue of Proclamation No. 0001 s. 2021, the MPOS, through its Popularization of Bangsamoro Historical Events Program, shall commemorate and popularize historical events happened in the Bangsamoro communities within and outside Bangsamoro region. This shall be given a budget amounting to Php3,778,124.80.

Also, the Program called Sustainable Agreement for Peace and Advancement (SAPA) is one of the banner programs of the Ministry that seeks to address rido, an impediment in achieving sustainable peace and advancement of the region. It shall enable local mediators to effectively implement their rido settlement efforts in the region, engage in the reduction or settlement of existing rido, provide research that will highlight statistics, trends, best practices, and impact of rido, in the region, and implement programs for the rehabilitation of rido-stricken communities. This Program shall have an allocation of Php13,415,000.00.



MANDATE

Pursuant to the Bangsamoro Organic Law, the BCPCH shall have the primary responsibility to write the history of the Bangsamoro people and to establish and sustain the cultural institutions, programs, and projects in the Bangsamoro Autonomous Region. The Commission shall coordinate and work closely with the National Commission for Culture and the Arts, National Historical Commission of the Philippines, National Museum of the Philippines, and other concerned cultural agencies for the preservation of cultural heritage, shall establish libraries and museums, declare and restore historical shrines and cultural sites to preserve the Bangsamoro heritage for posterity. The Commission shall ensure the inclusion of Philippine history, culture and heritage in the establishment of museums and similar institutions, programs and projects to foster unity among the Filipinos.

Bangsamoro Commission for the Preservation of Cultural Heritage

Protecting and preserving the roots and essence of being a Bangsamoro, the Bangsamoro Commission for the Preservation of Cultural Heritage (BCPCH) plans to implement two (2) programs in 2022.

First is the Research on Bangsamoro History which has a budget allocation of Php5,720,000.00. This is aimed at laying foundation for all social inquiry on cultural and historical information based on reliable sources. These include discussion, study of particular records, and collect facts from the horizon of the past to explore the present times having a truthful glimpse of the Bangsamoro history.

Second is the Cultural Preservation and Development with an allocation of Php6,725,755.00. The BCPCH wants to push this Program to bring positive transformative change explicitly focused on culture and strengthened Bangsamoro identity.



MANDATE

The Ministry of Finance, and Budget and Management is primarily mandated to evolve sound, efficient and responsive fiscal management and utilization of resources. It shall be responsible for the formulation, institutionalization and administration of fiscal policies in coordination with other concerned ministries, agencies and instrumentalities of the Bangsamoro Government.

Ministry of Finance, and Budget and Management

To improve efficiency, accountability, responsibility and transparency in public fund use, the Ministry of Finance, and Budget and Management (MFBM) provides six (6) programs ensuring direct, immediate, substantial and economical delivery of public services to its clientele.

The Financial Sustainability and Resource Strengthening Program shall develop systems, standards, and policies of general application on financial and fiscal matters to continuously promote economic sustainability and strengthening of the BARMM government resources. Such systems and policies will cover transactions of government and apply uniformly to all government agencies. This Program shall have a total budget of Php55,320,490.28.

Leading to sound policy decision-making, the Bangsamoro Resources Management Program, with an allocation of Php43,990,126.48, shall consist of the general financial operations of the Bangsamoro region including collection of taxes, safe-keeping of BARMM revenues, fund transfer activities, and regional accounting.

For Budget Operations Program, the MFBM plans to create initiatives focusing on institutionalizing budget management systems to ensure that right programs are funded and implemented based on the priority agenda. With a budget amounting to Php58,814,655.72, this Program is believed to strengthen fiscal responsibility, and improved and harmonized government financial process.

The Organization and Systems Improvement Program, having a budget of Php16,919,627.68, shall strengthen organizational efficiency through evaluation and approval of the right bureaucracy for each implementing Ministry/ Office. It aims to establish legal and systematic mechanisms in manpower inventory and establishment of organizational structures.

On Fiscal Discipline and Transparency Program, the finance and budget management arm of the Bangsamoro Government aims to establish fiscal discipline strategies to promote openness and transparency in terms of government spending and priorities. This Program shall have an allocation of Php17,645,976.40. This shall address issues on weak cash management system, and absence of a common budgetary and accounting classification.

One of the platforms that will reinforce the performance-informed budgeting, as well as maintain and establish a complete trail of budget appropriations and balances is the Results-based Performance Management Program with a budget amounting to Php10,578,744.12. This Program shall streamline initiatives that assess and evaluate government performance to strengthen utilization rates and impactful results.



MANDATE

The Ministry of Transportation and Communications – Bangsamoro Autonomous Region in Muslim Mindanao (MOTC-BARMM) shall be the primary policy, planning, programming, coordinating, implementing, regulating, and administrative entity of the Executive Branch of the Bangsamoro Autonomous Regional Government in the promotion, development, and regulation of dependable and coordinated networks of transportation and communications systems, as well as fast, safe, efficient, and reliable transportation and communications services.

Ministry of Transportation and Communications

The Ministry of Transportation and Communications (MOTC) is primary responsible for the development and regulation of transportation and communications systems.

For 2022, the Ministry plans to deliver seven (7) programs such as Bangsamoro Aviation Authority which will manage, supervise, and control BARMM airports in Awang, Sang-Sanga, Jolo, Mapun, Malabang and Wao with an allocation of Php24,872,343.52.

The Civil Aeronautics Board of the Bangsamoro regulate the activities of the air carrier, air freight forwarders, ticket sales agent, and cargo sales agents operating within the BARMM. It shall also determine reasonable fees of airport's operations. This Program shall have a budget amounting to Php15,868,756.32.

The Bangsamoro Land Transportation Office enforce land transportation traffic laws, rules and regulation, and the Bangsamoro Land Transportation Franchising and Regulatory Board shall identify new intra-regional routes in the Bangsamoro region. These Programs shall have an allocation of Php41,929,431.38 and Php20,349,942.08, respectively.

The Bangsamoro Maritime Industry Authority continues to conduct Oplan Anti Colorum and information drive on boat captain and marine diesel mechanic about the policies, rules and regulations with a budget of Php23,474,076.06; and the Bangsamoro Ports Management Authority plans to conduct feasibility studies for the formulation of Master Plan of Ports which has a budget of Php46,430,593.25.

Furthermore, the Bangsamoro Telecommunications Commission, with an allocation of Php29,597,386.32, shall establish data on used and vacant frequencies which will help grant new public telecommunications and broadcast stations in the Bangsamoro region.



MANDATE

As the human rights institution of the Bangsamoro, the Commission shall promote and protect human rights and, during armed conflict, uphold international humanitarian law.

Bangsamoro Human Rights Commission

The Bangsamoro Government, through the Bangsamoro Human Rights Commission (BHRC), continues to fight impunity in the face of major human rights violations in the region. Thus, in 2022, the Commission shall mainstream human rights, gender and right to information by applying human rights standards and indicators in different governance processes through three (3) programs.

The Human Rights Protection Program, having an allocation of Php8,196,500.00, shall investigate and monitor human rights complaints, and address underlying causes of conflict and marginalization, and to recognize and preserve the dignity of Bangsamoro people.

To provide information- and education-driven programs, the BHRC created the Human Rights Promotion Program through its various online platforms disseminating information on basic laws and human rights legislations which will then empower the Bangsamoro. This Program shall have an allocation of Php4,744,150.00.

The Human Rights Fulfillment Program, with a budget of Php2,889,800.00, aims to create policies, set standards, and strengthen relationship with stakeholders, CSOs, human rights organizations, NGOs and Grassroots Monitors in protection, promotion and fulfillment of human rights.



MANDATE

The Bangsamoro Sports Commission (BSC) is Mandated to formulate policy, promote, regulate, coordinate, and implement programs for sports. It shall also provide for system, support and assistance in the development of sports. It shall, as a policy, make sure that sports becomes a tool for peace and transitional justice.

Bangsamoro Sports Commission

As prime catalyst for sports in the Bangsamoro region, the Bangsamoro Sports Commission (BSC) plans to create equitable opportunities, support talented athletes, and increase excellent performance in 2022.

The Bangsamoro Sports Development Program, with an allocation of Php4,331,000.00, shall facilitate sports progression of the would-be athletes through policy development.

The Bangsamoro Sports Promotion Program shall capacitate athletes, sports facilitators and BSC Staff to enhance physical qualities, moral values in sports, and instill regional and national pride. This Program shall have a total budget of Php6,156,500.00.



MANDATE

The BPDA shall serve as the socio-economic development planning, monitoring and coordinating agency for all development plans, programs and projects of the Bangsamoro Government.

Bangsamoro Planning and Development Authority (BPDA)

The Bangsamoro Planning and Development Authority (BPDA), as the Bangsamoro Government's center of regional economic planning, continues to invest on the formulation of long- and short-term policies, development plans, and macroeconomic programs. For next year, the Planning arm of BARMM shall implement a total of four (4) programs.

The Socioeconomic Policy and Planning Program shall focus on ensuring the operationalization and implementation of all policies, programs, projects, and services of the Bangsamoro Economic and Development Council (BEDC). Also, it shall provide technical assistance or services to the Bangsamoro Food Sufficiency Task Force. This shall have an allocation of Php16,605,224.16.

The Development Planning Program shall give emphasis on the development initiatives in the region are evidence-based, coordinated, and aligned to the 12-Point Priority Agenda and development goals of the Bangsamoro Government. This Program, with a total budget of Php14,945,100.96, includes the formulation, assessment, and updating of regional and other thematic plans of the BARMM; as well as provision of technical assistance and coordination activities with the different line ministries/offices/agencies, development partners and other stakeholders in the BARMM.

Through its Research and Development Program, the BPDA shall conduct various research and studies to ensure that all data/information are updated, reliable, and credible reference. This shall have a budget amounting to Php9,129,479.84.

The Monitoring and Evaluation (M&E) shall guarantee proper implementation of different programs and projects tailored fit to the Bangsamoro needs. This Program, having a budget of Php10,459,677.44, includes monitoring and evaluation of all nationally, locally, official development assistance (ODA) funded interventions in the region.



MANDATE

The Bangsamoro Attorney-General is the chief legal counsel of the Bangsamoro Government.

Bangsamoro Attorney-General's Office

The Bangsamoro Attorney-General's Office (BAGO) delivers legal advice, programs, policies to maintain and improve the Bangsamoro Government's law and justice framework. It has set six (6) programs for next year.

As the Bangsamoro People's Lawyer and the region's chief legal officer, the Case Litigation shall defend the Bangsamoro Government against cases filed against it to Courts in and outside the jurisdiction of BARMM. This shall have a budget allocation amounting to Php5,730,929.92.

The Legal Representation and Interpretation, and Legal Representation and Coordination, with a respective budget of Php5,483,502.40, and Php252,600.00, shall provide a legal research, render an opinion and interpret orders issued by the OCM, Ministries and Offices of the Bangsamoro Government.

The Shari'ah Services shall integrate the different shari'ah associations existing in the jurisdiction of Bangsamoro Autonomous Region in Muslim Mindanao and in the Philippines. Such services include assemblies and consultations for the establishment and integration of Shari'ah Bar Counselors. This Program shall have an allocation of Php1,075,000.00.

The Intergovernmental Relations Body Services is a program that focuses on assisting the Bangsamoro Government Intergovernmental Relations Body by providing legal services during the IGR Body -related activities. This Program shall be funded amounting to Php6,068,867.52.

The Special Projects which amount to Php183,618.00 is a Law Internship Program which will provide the selected law student an opportunity to have first-hand legal experience and exposure.



MANDATE

The Bangsamoro Parliament shall exercise the powers granted to it under Section 5, Article VII of the Bangsamoro Organic Law.

Bangsamoro Transition Authority

The Bangsamoro Transition Authority (BTA) has a primary function to make new laws in the Bangsamoro as well as making changes to existing legislation; check and approve Government spending; and discuss policies and topical issues of the day.

Since the onset of the Transition Period, the BTA has already passed three (3) priority Codes namely Administrative, Education, and Civil Service, and 19 Bills ratified into law amid the COVID-19 pandemic. Albeit economic recession brought by the pandemic and nearing Philippine elections, the Republic Act 11593 was recently ratified into law, an Act extending the Bangsamoro Transition, as well as resetting the first regular elections from 2022 to 2025. This milestone for the BTA and the government of the day shall continue its legacy and provide services for the Bangsamoro people.



MANDATE

The BANGSAMORO WOMEN COMMISSION (BWC) shall promote, protect and uphold women's rights as human rights, work for the elimination of all forms of discrimination against women, ensure that legal measures are taken to promote gender justice, women's rights and welfare, and promote gender and development including the meaningful participation of women in all levels of governance, policy and decision-making. The Commission shall be the primary policy-making, coordinating and monitoring body of women, gender and development in the Bangsamoro Autonomous Region.

Bangsamoro Women's Commission

The Bangsamoro Women's Commission (BWC) has been carrying out interventions to build a democratic and equitable society for women and people of all genders in the Bangsamoro region. To remain steadfast on the gender equality paradigms, the Commission shall be implementing the following programs:

The Gender Responsive Policy and Program Development, which amounts to Php15,050,011.36, targets to ensure policies, plans, programs, systems and processes of the Ministries, Offices and LGUs have gender lens/perspectives. This Program plans to implement gender-related advocacies, policy formulation and proper programming in the Bangsamoro region.

The Capacity Building and Gender Mainstreaming, and Building Community Resilience and Support to Family Development are two separate programs that shall have an allocation of Php2,712,000.00, and Php2,631,101.00, respectively. The former focuses on integrating gender, and capacity building in mainstreaming gender-related issues into every aspect of project design, and implementation of operations in the BARMM. The latter plans to build community resilience by implementing gender-responsive programs.

Coordination with BARMM Ministries, Offices, LGUs and Development Partners and Public Engagement is a program focused on intensifying mechanisms for coordination, inter-agency collaboration that are crucial in implementing programs to support the empowerment and leadership of women. This Program shall have an allotment of Php13,403,473.52.

The Gender on Humanitarian Works, as well as Gender and Women, Peace and Security shall have a total budget of Php1,207,500.00, and Php1,082,500.00. These Programs shall raise the ambition of the humanitarian sector on gender equality, and inclusion and to seize the opportunity to drive truly transformative change.

The Women's Economic and Political Empowerment, with a budget of Php1,033,400.00, shall set direction towards gender equality, poverty eradication and inclusive economic growth in the Bangsamoro region. This shall provide women access to livelihood programs, and involve them in decision and policy making.

The Monitoring and Evaluation (Gender Audit Program) focuses on strengthening mechanisms for coordination, inter-agency collaboration crucial in implementing programs to support the empowerment and leadership of women in the Bangsamoro communities. This Program shall be allocated with an amount of Php3,205,476.16.



MANDATE

Pursuant to Bangsamoro Autonomy Act No. 10, the Bangsamoro Youth Commission (BYC) is an attached agency of the Office of the Chief Minister.

The BYC shall be the primary policy-making and coordinating body of the Bangsamoro Government in all matters affecting the youth. It shall ensure compliance therewith by all ministries, agencies, offices, and other instrumentalities of the Bangsamoro Government that are mandated to implement programs, projects, and activities affecting the youth of the Bangsamoro Autonomous Region.

Bangsamoro Youth Commission

The Bangsamoro Youth Commission (BYC) envisions that all Bangsamoro youth are educated, empowered, highly employable, and locally and globally competitive as prime engagers for future development. To fulfill such, the Commission pursues two (2) programs namely Youth Participation and Development, and Youth Empowerment.

The Youth Participation Program is aimed at creating safe spaces for youth to allow them to genuinely participate in nation building. This Program shall have an allocation of Php4,789,600.00.

Further, the Youth Empowerment Program, with a budget allocation of Php6,331,032.88, focuses on molding the highest potentials of the Bangsamoro youth to be effective and empowered leaders of the Bangsamoro region.



MANDATE

The human capital development training and research arm of the Bangsamoro Government for its agencies and employees.

Development Academy of the Bangsamoro

The Development Academy of the Bangsamoro (DAB) continues to provide technical assistance to all the BARMM Ministries and Offices to effectively and efficiently deliver their roles and mandates anchored to the principles of moral governance and priority agenda of the government of the day. This includes programs that facilitate the integration of policies, plans, programs, and systems towards an all-inclusive standpoint, through the conduct of training, education, and policy/action-oriented researches.

The DAB shall mainly focus on Organizational Integration of Gender and Development Program; Research, Review, and Tools & Modules Development; and Conduct of Training of Trainers on Various Effective Onboarding Process with a budget allocation of Php 17,473,813.12.



MANDATE

The Bangsamoro Pilgrimage Authority is primarily responsible for the administration of the annual Muslim pilgrimage to Mecca, Kingdom of Saudi Arabia of pilgrims from within the Bangsamoro. It shall formulate and implement programs, projects and activities for the efficient and effective administration and supervision of the conduct of pilgrimage activities of Bangsamoro pilgrims.

Bangsamoro Pilgrimage Authority

To help the Bangsamoro people grow with their faith and fulfill one of the major pillars of Islam which is the Pilgrimage or Hajj. This Office shall facilitate the processes in travelling to Mecca providing a once in a lifetime scripture and spiritual trip experience making stronger bonds between their faith with Allah.

Through its Hajj and Umrah Administration Supervision amounting to Php6,389,267.25, shall be used for coordination meetings with the National Commission of Muslim Filipinos (NCMF) to bring the pilgrimage groups to the holy sites in Mecca to lecture, and perform Hajj, thus reaching the highest point of their faith and purpose in life.

Additional funds related to the abovementioned program needs approval by the Chief Minister as stated under the Special Provision “Necessary funds for the implementation of Hajj and Umrah Administration and Supervision Program may be taken from the Contingent Fund upon the approval of the Chief Minister, subject to the submission of Program Implementation Plan and Guidelines”.



MANDATE

The Cooperatives and Social Enterprise Authority with all the branches, sub-divisions, instrumentalities and agencies of the Bangsamoro Government shall ensure the provision of technical guidance, financial assistance and other services to enable the cooperatives and social enterprises to develop into viable and responsive economic enterprises and be platforms for poverty reduction.

Cooperative and Social Enterprise Authority

The Cooperative and Social Enterprise Authority (CSEA) recognizes that cooperatives and social enterprises are practical vehicles for promoting self-reliance and empowering communities towards attainment of economic development and social justices. This Office shall place moral governance principle to its clientele keeping them attuned with their member-driven characterization.

The CSEA shall mainly focus on Promotion, Development and Regulation of Cooperatives and Social Enterprise amounting to Php16,959,513.12. This Program highlights its interventions to various cooperatives and social enterprises in the Bangsamoro region that will help them operate based on the values of self-help, self-responsibility, openness, democracy, equality, equity and solidarity.



MANDATE

The Wali shall serve as the ceremonial head of the Bangsamoro Government of the Bangsamoro Autonomous Region in Muslim Mindanao

Office of the Wali

Provided under Section 3, Article VIII of the RA 11054 or the Organic Law of the Bangsamoro, the Wali shall only perform ceremonial duties such as opening the session of the Parliament, administering the oath of office, dissolving the Parliament upon the advice of the Chief Minister after a vote of no confidence against the government of the day, calling for election of a new Parliament, and attending to public ceremonies. In this case, the Office of the Wali's programs for 2022 will be charged under its General Administration and Support (GAS).

The Institutional Development Program, with a budget of Php28,308,652.64, shall implement activities which are very essential in running the daily operations and improvement of the Office.

To capacitate and develop technical skills of employees, the Employees Development and Capacity Building shall have an allocation of Php1,685,400.00 creating trainings and capacity building activities for its employees.

The Support to Bangsamoro Government Initiatives, with Php8,575,100.00 budget, is a support mechanism program to the Bangsamoro Government.

CHAPTER V

Conclusion

Conclusion

Almost midway of the first three years of the BARMM Transition Period, our visions gradually become clearer, more concrete, and attainable. The Bangsamoro Government continues building the foundation for a better Bangsamoro upholding the principles of moral governance, and its continuous commitment to implementing its policies and priority agenda to sustain peace and boost socioeconomic development in the region.

In FY 2022, we have reflected programs, projects, and activities tailored fit to the needs of the Bangsamoro constituents especially during the time of our invisible enemy-the COVID-19 and other emerging viruses that affect our well-being. We have planned-out a more respectable, healthier, more responsive, resilient, equitable and holistic approaches in our interventions, as well as shifting paradigms in the field of finance, and budgeting strengthening justice, transparency, accountability, and responsibility. We also give emphasis on citizen-engagement, and LGU and stakeholders participation to more reliable delivery of government services for the intended beneficiaries.

Despite the evident truth that the transition journey of the Bangsamoro is being challenged by a lot of factors, we continue to move forward and attain our vision towards a better and inclusive Bangsamoro Government!

GLOSSARY

01

ALLOTMENT

Authorization issued by the Ministry of Finance, and Budget and Management (MFBM) to a Ministry or Office, allowing the latter to commit/incur obligations and/or pay out of time within a specified period of time and within the amount specified.

Allotment Class

Classification of expenditures under the following categories:

1. Personnel Services (PS)
2. Maintenance and Other Operating Expenses (MOOE)
3. Capital Outlays (CO)

02

REVENUE

Projected cash inflows like collections from taxes by BIR/BOC and other tax agencies and fees and charges imposed by the government agencies, as well as proceeds from grants.

03

BUDGET

The financial plan of the Bangsamoro Government for a year. It serves as the financial translation of the approved BARMM plans, programs, and projects which are to be supported by the Bangsamoro Autonomous Regional Government's resources (block grant, revenues and/or borrowings).

04

APPROPRIATION

A Parliamentary authorization directing the spending for a specified purpose of the Bangsamoro public funds in a specific period, up to a specified amount and/or conditions.

05

CASH BUDGET SYSTEM

All appropriations shall be made available for obligation and disbursement only until the end of each fiscal year. Obligations incurred by the government within each fiscal year should be implemented within the same fiscal year.

06

EARMARKED REVENUES

These identified revenues are required by statute to be used for designated activities, benefits, or purposes, and must be accounted for separately from government's general revenues

07

SOURCES OF FUNDS

Refer to the new and existing laws/authorities or appropriation that comprise the GAAB, namely: the Block Grant; Share in the Internal Revenue Collection; and Regional Taxes.

08

FISCAL POLICY

The part of government policy which is concerned with the raising of resources through taxation and borrowings and deciding in the level and pattern of expenditures.

Sources:

*Department of Budget and Management (DBM)
2021 Budget of Expenditures and Sources of Financing ;
Bangko Sentral ng Pilipinas.*

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2022 BARMM “*al’maliyah al’ammah*”

UNDERSTANDING THE PROPOSED BANGSAMORO BUDGET FOR FISCAL YEAR 2022

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